

Asia Internet Coalition (AIC) Industry Submission on the Internet Transactions Act (ITA), Philippines

21 April 2023

On behalf of the <u>Asia Internet Coalition (AIC)</u> and its members, we would like to submit our updated recommendations on the Philippines "Internet Transactions Act". More recently, AIC consulted with the USAID's Strengthening Private Enterprise for the Digital Economy (SPEED) program, Makati Business Club (MBC) and committed to share a position paper on the Internet Transactions Act (ITA) for the Bicam consideration, as well as identify other policy measures that affect e-commerce players.

We understand intention of the "Internet Transactions Act (ITA)" is to focus on promoting the development of e-commerce in the country by building trust between sellers and consumers, stronger online consumer protection, safer e-payment gateways, easier online business registration, and formulating other policies and programs to increase the number of online merchants and consumers.

However, there are key concerns, which we would like to reiterate.

- 1. Having a One-Size-Fits-All Policy creates disproportional responsibilities and liabilities: By defining "e-commerce platform operators" so broadly, the ITA already attempts to regulate all platforms in the same exact way, even though they vary widely in the manner by which they provide services or participate in the e-commerce space. This overlooks and dismisses the sector's diverse nature, which is actually what makes e-commerce so full of economic potential in the first place.
- 2. Prescriptive and unnecessary burdens to platforms—especially where a platform's primary business is discovery. For this reason, we welcome the Senate suggestion to exclude consumer to consumer transactions from the scope of the ITA as it recognizes that there are activities in the platforms it does not seek to regulate
- 3. A top-down policy approach may neglect on-ground concerns of stakeholders, especially SMBs: The Organization of Economic Co-operation and Development (OECD) suggests that e-commerce regulation should be responsive to technological changes, encourage multi-stakeholder cooperation, and allow for periodic review of policy to ensure maximum effectiveness. We ask that the ITA account for such review and public-private mechanisms.
- **4.** Provisions that impede opportunities for Filipino businesses to expand across borders: Tapping markets outside one's home country is one of the main benefits of doing business through e-commerce since it opens up businesses to new markets and a new pool of customers. Imposing extra-territorial application to foreign businesses is not a global practice, thus may put Filipino businesses at a disadvantage since this is applied unilaterally by the Philippine government, and may prompt reciprocal measures from other governments
- **5.** Addressing barriers to SMB participation in e-commerce: The ITA [bills] is an opportunity to mobilize resources focusing on increasing the capacity and knowledge of MSMEs on digital tools, different business models of e-commerce platforms, and regulation (both for offline and online businesses). It could create incentive mechanisms for MSMEs that pivoted to the online arena and already adhere to local laws, such as business registration, tax registration, consumer protection, product certification, etc., to encourage "responsible selling" in the digital economy, instead of imposing restrictions, hence strengthening DTI's capacity to empower merchants and even consumers.

More importantly, we recommend deleting the following from the ITA:

1. Submission of list of sellers to DTI - Requiring submission of this list without a clear, limited and specific purpose is not in line with international best practices on data privacy.



- **2.** Senate version of the ITA Section 3.n. Deletion of the names of platforms in the definition of e-marketplace.
- **3.** Removal of a website, webpage, online application, social media account, or other similar platforms be changed (Sec.12.a) to only violating content for specificity and due to disproportionate restriction on non-violating content or users.

We submit that over-regulation could disincentivize business operators to make long-term investments as it would make it difficult for business operators to assess the true impact of this Act.

As responsible stakeholders, we appreciate the ability to participate in this discussion and the opportunity to provide inputs into the policy-making process in the Philippines. As such, please find appended to this letter detailed comments and recommendations, which we would like to respectfully request the Government of the Philippines to consider, which could be a useful feedback for future consultations. Importantly, we would also like to request for a virtual meeting with you and your team to further offer our inputs and go through the submission on industry best practices.

Should you have any questions or need clarification on any of the recommendations, please do not hesitate to contact me directly at Secretariat@aicasia.org or +65 8739 1490.

Thank you for your time and consideration and we look forward to hearing from you.

Sincerely,

Jeff Paine Managing Director Asia Internet Coalition (AIC)



Section Wise Comments and Recommendations

Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
3(d)	(d) Consumer refers to a	(d) Consumer refers to a person who is	Senate version takes into account the	We recommend adopting Senate
	person who is a purchaser,	a purchaser, lessee, recipient, or	enacted Financial Products and Services	version
	lessee, recipient or prospective	prospective purchaser, lessor, or recipient	Consumer Protection Act (Rep. Act No.	
	purchaser, lessor or recipient of	of consumer goods, non-financial services,	11765) by explicitly qualifying that the ITA	
	consumer products, services,	technology, advertising or promotion, and	applies only to a consumer of non-financial	
	credit, technology, advertising or	other items in eCommerce;	services.	
	promotion, and other items in			
	eCommerce;			
3(e)	(e) Consumer-to-consumer	(e) Consumer-to-consumer transactions	Senate version expressly grants to DTI	Adopt Senate version. The
	transactions (C2Cs) refer to one-	(C2Cs) refer to one-off, petty, or	Secretary the rule-making power to further	Senate version will result in less
	off, petty, or occasional low-	occasional low-value transactions of an	define C2Cs. Such further definition could	ambiguous application of the
	value transactions of an	individual or group of individuals with	touch on matters as providing for threshold	C2C exclusion under the ITA.
	individual or group of	another that are not made in the ordinary	amounts or illustrative examples of	
	individuals to another that are	course of business of any party to the	transactions "not made in the ordinary	
	not made in the ordinary course	transaction, as may be further defined in	course of business".	
	of business of any party to the	guidelines to be issued by the Secretary of		
	transaction;	Trade and Industry;		
New 3(f)	No counterpart.	(f) Cross-Border eCommerce refers to	New defined term.	Adopt Senate version. Senate
		a commercial transaction where physical or		version would supply the BOC
		tangible goods are carried out by parties	Under Sec. 18(e) of Senate version, among	with additional information on
		belonging to different customs borders	the obligations of a platform is to provide	cross-border entry/exit of goods.
			the relevant Cross-Border eCommerce data	



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		through online ordering, sale, communication and if applicable, payment;	as may be required by the Bureau of Customs.	[Recommendation] Platforms which are not involved in the purchase and post-purchase stages of an e-commerce transaction should not be required to provide relevant Cross-Border commerce data and information to the Bureau of Customs for the simple reason that they do not possess such data. Moreover, the instances of when the BOC can request for data and the data requested must be specified, in accordance with the DPA's proportionality principle.
New 3(g), (v), (w), (x)	(w) Ride hailing service refers to the delivery of food, goods or other merchandise, or of personal transport services, contracted through an online platform, application, website, webpage, social media account, or other similar platform operated by the provider, regardless of whether the provider is authorized to engage in eCommerce in the Philippines;	 (g) Delivery Carrier refers to any natural or juridical person engaged in the business of providing personal delivery services of food, goods, documents, or any other item from one person to another for compensation; (v) Online delivery partner refers to a delivery carrier that performs delivery services through an online delivery service platform under contract with a digital platform or an E-marketplace; 	New defined terms.	Adopt Senate version. House version had regulated ride hailing services, which included personal transport services. Senate version excludes personal transport services and regulates instead only personal delivery of food, goods, and documents, thereby avoiding a potential jurisdictional clash with LTFRB. "Delivery carrier" is now used in lieu of "ride hailing".



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	(x) Ride hailing service partner refers to third-parties who offer their services to transport or deliver food, parcels or any other item, on behalf of ride hailing service providers; (y) Ride hailing service provider refers to those, who in the ordinary course of trade or business, provide for or facilitate ride hailing services.	 (w) Online delivery service refers to the delivery of food, parcels, or any other item, contracted through a digital platform, which may be an application, website, webpage, social media account, or any similar means, operated by an online delivery service platform; (x) Online delivery service platform refers to any natural or juridical person engaged in providing online delivery service for a fee through any digital platform; 		
New 3(h)	No counterpart	(h) Devices refer to equipment or mechanisms designed to serve a special purpose or perform a special function;	New definition. However, as the Senate version does not further refer to device/devices, this definition is unnecessary.	Adopt House version
New 3(j)	(l) Goods refer to physically or digitally produced items over which ownership rights may be established and whose economic ownership may be passed from one institutional unit to another by engaging in transactions;	 (j) Digital Products refer to goods and services produced and supplied in digital form, such as but not limited to, video, audio, applications, digital games, and any other software that allows the consumer to create, process, download, store, or access digital content, or allows the sharing of the same, or any such other interaction with digital content provided by other users of the service; (r) Goods refer to physically produced items over which ownership rights may be 	 Digital products, under the Senate version, are more specifically defined. In the House version, such digital products would have fallen under the ambit of "goods". Nonetheless, there are no provisions in the Senate version that specifically apply to digital products alone, as opposed to "goods and digital products" 	Adopt Senate version but delete "services" from the definition of digital products [Recommendation] The definition of digital products under the Senate version is broad and ambiguous and lumps together goods and services under one category. For extreme clarity, digital products should only refer to



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		established and whose economic ownership may be passed from one institutional unit to another by engaging in transactions;		goods produced and supplied in digital form, especially considering that "digital services" is already defined under 3(k) in the Senate version.
New 3(k)	(g) Digital service refers to a service that allows the consumer to create, process, store or access data in electronic form or allows the sharing of or any other interaction with data in electronic form uploaded or created by the consumer or other users of that service; (h) Digital financial services refer to services of a financial nature that are made available to the public through the internet, including banking services, insurance and insurance-related services, payment and money transmission services, including remittance services, online lending services, online investment services, and other similar or related services;	(k) Digital service refers to a non-financial service that allows the consumer to create, process, store, or access data in electronic form or allows the sharing of or any other interaction with data in electronic form uploaded or created by the consumer or other users of that service;	Senate version takes into account the enacted Financial Products and Services Consumer Protection Act (Rep. Act No. 11765) by explicitly qualifying that the ITA applies only to a consumer of non-financial services.	Adopt Senate version
New 3(1) and 3(n)	(j) eCommerce platform operator refers to a natural or	(l) Digital platforms refer to internet intermediaries or businesses such as but	• Senate version distinguishes between "digital platforms" and "e-	Adopt Senate version but strike out specific names of the



Sec. No.	House Version (HR No. 04)	Senate Version (Committee Report)	Comments	Recommendations
Sec. No.	House Version (HB No. 04) juridical person that solicits the purchase of goods and services through digital platforms and marketplaces whose business is to connect consumers and online merchants, facilitating sales of products, goods or services through the internet with the presence and use of monetary transactions. These shall include social media websites and any other similar platforms in so far that it is used for business;	not limited to, e-marketplaces, online delivery enterprises, transportation booking, tourism booking, entertainment websites and services, music products and services, social media, advertising, education, and learning products, health websites, and applications, and labor services, among others, that match, connect or facilitate interactions and transactions by and between any two or more parties to enable them to sell, exchange, share, or transact in any convenient manner, non-financial goods, services, and digital products (n) E-Marketplace refers to a digital platform such as, but not limited to, eBay, Amazon, Shopee, Lazada, Carousell, Facebook Marketplace, Instagram, and Tiktok, among others, whose business is to connect online consumers and online merchants, facilitating the exchange of information regarding products or services for the purpose of entering into an e-commerce transaction such as the purchase of goods and services, tangible or intangible, and which may or may not provide information or services about payments and logistics;	marketplace platforms" (a subset of digital platforms). A digital platform can refer to any website that facilitates online transactions for goods or services. An E-Marketplace refers to a platform whose business model is connecting consumers and merchants. • Notwithstanding, under the Senate version, the obligations of e-marketplaces and digital platforms are generally the same, with no unique rules applicable to e-marketplaces alone. However, an "online merchant" under the Senate version is one who sells goods or services through an e-marketplace alone (unlike the House version, where an "online merchant" may sell through a platform other than an online marketplace).	Recommendations companies in the definition of e- marketplace in recognition of wide variety of digital platform models and prospective new players that will participate in the future. [Recommendation] With modification - "with the presence and use of monetary transactions." The current way that the business models are defined are overly vague, and do not reflect key differences on their proportionate responsibilities in e-commerce. We propose amending the definition of E-marketplace to reduce ambiguity, and strongly ask that some proportionate implementation be considered in the implementation of the Act, to avoid ineffective, difficult to implement, or inequitable burden given diverse business models.



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				We propose amending the
				definition of business models to
				reduce ambiguity:
				E Madadala a safasa ta a diaital
				E-Marketplace refers to a digital platform such as, but not limited
				to, eBay, Amazon, Shopee,
				Lazada, Carousell, Facebook
				Marketplace, Instagram, and
				Tiktok, among others, whose
				business is to connect online
				consumers and online merchants,
				facilitating the exchange of
				information regarding products or
				services for the purpose of
				entering into an e-commerce
				transaction such as the purchase of goods and services, tangible or
				intangible, and in which the
				transaction is processed and/or
				concluded outside the Platform.
				may or may not provide
				information or services about
				payments and logistics;
New 3(o)	(q) Online merchant refers to	(o) E-Retailer refers to a natural or	Unlike House version, Senate version	Adopt Senate version
and (y)	a natural or juridical person,	juridical person engaged in selling products	distinguishes between an e-retailer	Auopt Schatt version
ana (5)	a material of Jurialous persons,	Justicioni personi engaged in sening products	uistinguishes between an e-retailer	



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	regardless of location, that directly sells, manufactures goods, or offers for sale, any good or service, either individually or through a platform, in the ordinary course of business, over the internet, through a website, an online marketplace, a social media website or application or through other similar means;	goods, or services, tangible, or intangible, directly to online consumers through his/her own website or any other digital platform; (y) Online merchant – organization or retailer selling non-financial goods or services to customers through an emarketplace;	 (who could sell goods or services through any platform) and an online merchant (who sells goods or services only through an e-marketplace). Notwithstanding, the obligations/liabilities of an e-retailer are generally the same under the Senate version as with that of an online merchant. 	
New 3(p)	No counterpart	(p) Financial Regulators – refer to the Bangko Sentral ng Pilipinas (BSP), Securities and Exchange Commission (SEC), Insurance Commission (IC), and the Cooperative Development Authority (CDA); Sec. 7. xxx "The eCommerce Bureau shall have the following powers and functions: xxx (o) Collaborate with the financial regulators in protecting online consumers, such as but not limited to, facilitating the speedy resolution of complaints of online consumers that involve the use of digital financial services as provided in applicable law, rules, and regulations, such as but not	The specific reference to financial regulators under the Senate version relates to the separately-enacted Financial Products and Services consumer Protection Act, with the new eCommerce Bureau mandated to collaborate and cooperate with such financial regulators.	Adopt Senate version.



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
		limited to the Financial Products and Services Consumer Protection Act of 2022. When necessary, other non-financial regulators, such as law enforcement agencies, must also be coopted in a formalized inter-regulator cooperation mechanism to address all cross-cutting issues and concerns that affect online		
Former 3(m)	(m) Internet access and service provider refer to an entity that provides households, businesses, and government access to the internet through the physical transport infrastructure;	None None	The House definition of "ISP" has not been retained by the Senate version, which has no provisions specific to ISP regulation.	Adopt Senate version
Former 3(n)	(n) Internet retailing of consumer goods refers to engaging in any eCommerce activity other than online travel services, online media, ride hailing services, and digital financial services;	None	A separate definition of "internet retailing" (which was unnecessary even to the House version) has not been retained by the Senate.	Adopt Senate version
Former 3(s)	(o) Internet transaction refers to the sale or purchase of goods or services, whether between businesses, households, individuals, governments, and other public or private organizations, conducted over the internet. At least one point of	(s) Internet transaction refers to the sale or purchase of goods or services over the internet, whether between businesses, households, individuals, governments, and other public or private organizations. At least one point of these transactions is conducted over the internet, but the payment and ultimate delivery of the goods	The revisions to the Senate version are either stylistic or intended to correct apparent typographical errors in the House version.	Adopt Senate version



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	these transactions is conducted	or service may be conducted online or		
	over the internet but the payment	offline;		
	and ultimate delivery of the			
	goods or service may be			
	conducted on or offline;			
New 3(u)	(d) Consumer refers to a	(u) Online Consumer refers to a natural	Consistent with the frequent reference in	Adopt Senate version
	person who is a purchaser,	or juridical person who may be a	the ITA to an "online consumer", the Senate	
	lessee, recipient or prospective	purchaser, lessee, recipient, or a	version provides a specific definition distinct	
	purchaser, lessor or recipient of	prospective purchaser, lessor, or recipient,	from that of a "consumer".	
	consumer products, services,	of goods and digital products sold,		
	credit, technology, advertising or	exchanged, leased, or transacted over the		
	promotion, and other items in	internet;		
	eCommerce;			
Sec. 4	SEC. 4. Scope and Coverage. —	Sec. 4. Scope and Coverage. — Unless	Revisions are consistent with (a) exclusion	Adopt Senate version
	Unless otherwise specified, this	otherwise specified, this Act shall apply to	of financial services due to Financial	
	Act shall apply to any stage of	any stage of all business-to-business and	Products and Services Consumer Protection	
	all business-to-business and	business-to-consumer internet transactions,	Act; (b) reframing of "ride hailing" as	
	business-to-consumer	including those related to the following	"online delivery".	
	eCommerce and internet	activities:		
	transactions including those	1		
	related to the following	a) Internet retail of consumer goods		
	activities:	and non-financial services;		
	(-) Internet acta 11 - f	b) Online travel;		
	(a) Internet retail of	c) Online media; and		
	consumer goods and services; (b) Online travel services;	d) Online delivery;		
	· · ·	Consumer-to-consumer transactions shall		
	(d) Ride hailing services;	be exempt from the operation of this Act,		
	and (e) Digital financial services.	without prejudice to the application of		
	(e) Digital financial services.	without prejudice to the application of		



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		other laws. Unless expressly specified,		
	Consumer-to-consumer	nothing in this Act shall be construed as to		
	transactions shall be exempt	diminish or deprive the regulatory		
	from the operation of this Act,	jurisdiction conferred by law upon other		
	without prejudice to the	government agencies concerning regulated		
	application of other laws.	services that fall within the scope of		
		eCommerce. Financial products and		
	Unless expressly specified,	services, digital payments, and payment		
	nothing in this Act shall be	systems covered under Republic Act No.		
	construed as to diminish or	11765 (The Financial Products and		
	deprive the regulatory	Services Consumer Protection Act),		
	jurisdiction conferred by law	Republic Act No. 11127 (The National		
	upon other government agencies	Payment Systems Act), and Republic Act		
	with respect to regulated services	No. 7653, as amended (The New Central		
	that fall within the scope of	Bank Act), shall be excluded from the		
	eCommerce	coverage of this Act.		
Sec. 7	SEC. 7. Creation of the	Sec. 7. Creation of E-commerce Bureau. —	• The former E-Commerce Division is	Adopt Senate version
	eCommerce Bureau. — To	To ensure the attainment of the objectives	explicitly abolished under the Senate	
	ensure the attainment of the	of this Act and promote the growth of	version, to be replaced by the	[Recommendation] Adopt
	objectives of this Act and	eCommerce, the E-commerce Division	eCommerce Bureau	Senate version, with
	promote the growth of	created by the Department of Budget and		modifications:
	eCommerce, there is hereby	Management (DBM) under the	The E-Commerce Bureau is tasked	
	created an Electronic Commerce	competitiveness Bureau of the Department	to ensure compliance not just with	Delete sec 7. (g) Investigate,
	Bureau under the Department of	of Trade and Industry (DTI) on 20 January	the ITA, but also the E-Commerce	motu proprio, and file the
	Trade and Industry (DTI),	2020 hereby abolished, and an E-	Act of 2000	appropriate cases for violations
	hereinafter referred to as the	commerce Bureau under the Department of	1100 01 2000	of any provision of this Act;
	Bureau, which shall be	Trade and Industry (DTI) shall be created	The E-Commerce Bureau may now	December
	organized within six (6) months	within six (6) months after the effectivity	· · · · · · · · · · · · · · · · · · ·	Reason:
	after the effectivity of this Act.	of this Act. The Bureau shall have the	require digital platforms to provide	
		following powers and functions:	information to them for policy	



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
Sec. No.	The Bureau shall have the following powers and functions: (a) Implement, monitor, and ensure strict compliance by eCommerce stakeholders of the provisions of this Act; (b) Build trust between consumers and sellers by requiring eCommerce platform operators, online merchants, or any other entity who engages in eCommerce to register their business with the eCommerce Bureau; (c) Formulate policies, plans and programs to ensure the robust and dynamic development of eCommerce;	(a) Implement, monitor, and ensure strict compliance with the provisions of this Act and the E-Commerce Act of 2000; (b) Build trust between consumers and sellers by requiring digital platforms, online merchants, or anyone else who engages in eCommerce to register their business with the Bureau and provide information as determined by the DTI ecommerce bureau for policy making and program development purposes; (c) Formulate policies, plans, and programs to ensure the robust and dynamic development of eCommerce, such as but not limited to the e-commerce roadmap; (d) Identify regulatory gaps affecting the eCommerce sector that are not sufficiently addressed by this Act or by existing laws or regulations, and recommend appropriate executive or legislative measures, including those that can be undertaken by the DTI on its own, that foster the growth of the sector; (e) Act as a virtual central unit tasked	making and program development purposes. The development of the e-commerce roadmap is explicitly within the functions of the Bureau. The other changes to Section 7 are matters of style.	Providing the Bureau with investigative and prosecutorial powers is not necessary, considering that other government agencies (e.g., PNP, NBI, DOJ) already currently performing this function. In accordance with Section 6 of the Bill, those who engage in eCommerce should not be placed at a disadvantage (by increasing the entities which may investigate and prosecute it) compared to those that offer goods and services offline in the Philippines.
		with receiving and addressing consumer		



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	(d) Identify regulatory gaps	complaints on internet transactions,		
	affecting the eCommerce sector	facilitating the speedy resolution of		
	that are not sufficiently	consumer complaints by the respective		
	addressed by this Act or by	government agency which has jurisdiction		
	existing laws or regulations, and	over them, and tracking complaints		
	recommend appropriate	referred to or initiated by them to ensure		
	executive or legislative	speedy and appropriate action by the		
	measures, including those that	agency to which such matters have been		
	can be undertaken by the DTI on	referred;		
	its own, that fosters the growth			
	of the sector;	(f) Coordinate with, compel, or		
		petition, whenever appropriate, any entity,		
		government agency, or instrumentality to		
	(e) Act as a virtual central	take action on any matter that may impede		
	unit tasked to receive and	eCommerce;		
	address consumer complaints on			
	internet transactions, facilitate	(g) Investigate, motu proprio, and file		
	the speedy resolution of	the appropriate cases for violations of any		
	consumer complaints by the	provision of this Act;		
	respective government agency			
	which has jurisdiction over it,	(h) Intervene or participate, in a		
	and track complaints referred to	manner as may be appropriate, in cases		
	or initiated by it to ensure the	initiated or pending with other regulatory		
	speedy and appropriate action by	agencies involving eCommerce or		
	the agency to which such matters	violations of any provision of this Act;		
	have been referred to;	(i) Manitan internat transportions and		
	(f) Coordinate!d 1	(i) Monitor internet transactions and		
	(f) Coordinate with, compel	undertake consultation with stakeholders		
	or petition whenever appropriate,	and affected agencies for the purpose of		
	any entity, government agency	understanding market behavior in order to		



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	or instrumentality to take action	update policies relevant to online		
	on any matter that may impede	transactions;		
	eCommerce;			
		(j) Monitor the compliance of other		
	(g) Investigate, motu	government agencies or instrumentalities		
	proprio, and file the appropriate	with the provisions of this Act and the		
	cases for violations of any	eCommerce roadmap;		
	provision of this Act;			
		(k) Collect, compile, analyze, abstract,		
	(h) Intervene or participate,	and publish eCommerce data for policy		
	in a manner as may be	formulation and program development;		
	appropriate, in cases initiated or			
	pending with other regulatory	(l) Prepare and conduct periodic		
	agencies involving eCommerce	studies on eCommerce;		
	or violations of any provision of			
	this Act;	(m) Collaborate with departments of the		
		national government including local		
	(i) Monitor internet	government units and government-owned		
	transactions and undertake	or controlled corporations, in implementing		
	consultation with stakeholders	programs to promote eCommerce,		
	and affected agencies for the	including information, education, and		
	purpose of understanding market	campaign, as well as in ensuring a		
	behavior in order to update	proactive policy regime;		
	policies relevant to online			
	transactions;	(n) Ensure that those who engage in		
		eCommerce may not enjoy any benefit that		
		is more favorable, nor be placed at a		
	(j) Monitor the compliance	disadvantage, in relation to other		
	of other government agencies or	enterprises that offer goods and services		
	instrumentalities on their	offline in the Philippines; and		



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	compliance to the provisions of			
	this Act and the eCommerce	(o) Collaborate with the financial		
	roadmap;	regulators in protecting online consumers,		
		such as but not limited to, facilitating the		
	(k) Collect, compile,	speedy resolution of complaints of online		
	analyze, abstract, and publish	consumers that involve the use of digital		
	eCommerce data for policy	financial services as provided in applicable		
	formulation and program	law, rules, and regulations, such as but not		
	development;	limited to the Financial Products and		
		Services Consumer Protection Act of 2022.		
	(l) Prepare and conduct	When necessary, other non-financial		
	periodic studies on eCommerce;	regulators, such as law enforcement		
		agencies, must also be coopted in a		
	(m) Collaborate with	formalized inter-regulator cooperation		
	departments of the National	mechanism to address all cross-cutting		
	Government including local	issues and concerns that affect online		
	government units and	consumers and the general public.		
	government-owned or controlled			
	corporations in implementing	In the exercise of the above-stated		
	programs to promote	functions, the Bureau, in coordination with		
	eCommerce, including	other government agencies, may convene		
	information, education, and	public consultations or inter-agency		
	campaign, as well as in ensuring	meetings to ensure multi-stakeholder input		
	a policy regime that is proactive;	in the development of eCommerce policies.		
	and	Government agencies and instrumentalities		
		involved in the maintenance and		
	(n) Ensure that those who	development of the internet infrastructure		
	engage in eCommerce may not	of the Philippines, such as the Department		
	enjoy any benefit that is more	of Information and Communications		
	favorable, nor be placed at a	Technology (DICT) and the National		



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	disadvantage, in relation to other	Telecommunications Commission (NTC),		
	enterprises that offer goods and	shall cooperate with the Bureau on issues		
	services offline in the	within their respective regulatory		
	Philippines.	jurisdiction that affect the conduct of		
		eCommerce.		
	In the exercise of the above-			
	stated functions, the eCommerce			
	Bureau, in coordination with			
	other government agencies, may			
	conduct public consultations or			
	inter- agency meetings to ensure			
	multi-stakeholder input in the			
	development of eCommerce			
	policies.			
	Government agencies and			
	instrumentalities involved in the			
	maintenance and development of			
	the internet infrastructure of the			
	Philippines, such as the			
	Department of Information and			
	Communications Technology			
	(DICT) and the National			
	Telecommunications			
	Commission (NTC), shall			
	cooperate with the eCommerce			
	Bureau on issues within their			
	respective regulatory jurisdiction			
	that affect the conduct of			
	eCommerce.			



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Sec. 8	SEC. 8. Composition of the	Sec. 8. Composition of the Bureau. — The	Senate version provides additional	Adopt Senate version
	eCommerce Bureau. — The	Bureau shall be headed by a Director who	qualifications to the Director and Assistant	
	eCommerce Bureau shall be	must have sufficient knowledge and	Directors of the Bureau. The number of	
	headed by a Director to be	background in e-commerce and online	Assistant Directors is increased from 1 to 3.	
	appointed by the President of the	transactions, and all the laws and processes		
	Philippines, as recommended by	related thereto. The Director shall be		
	the Secretary of Trade and	assisted by three (3) Assistant Directors:		
	Industry.	for policy and administration, for		
		enforcement, and for operations.		
	The Director shall oversee the			
	day-to-day operations of the	The Director and all Assistant Directors		
	eCommerce Bureau and shall be	shall be appointed by the President, upon		
	assisted by an Assistant Director.	the recommendation of the DTI Secretary,		
		and must be career executive service		
	The Secretary of the DTI shall	officers with at least five (5) years of		
	determine the organizational	government service and relevant		
	structure and staffing pattern of	experience in e- commerce development.		
	the eCommerce Bureau in			
	accordance with the existing	The DTI Secretary shall determine the		
	compensation and position	organizational structure and staffing		
	classification system subject to	pattern of the Bureau, subject to the		
	the evaluation and approval of	approval of the Department of Budget and		
	the Department of Budget and	Management Secretary.		
	Management Secretary.			
Sec. 9	SEC. 9. Subpoena. — In the	Sec. 9. Subpoena. — In the exercise of its	 The deletion of the first sentence, 	Adopt Senate version. However,
	exercise of its powers under this	powers under this Act, the Director of the	second paragraph of Section 9 has no	consider additional
	Act, the Director of the	Bureau shall have the power to issue	material effect, as the subsequent	modifications. For greater
	eCommerce Bureau shall have	summons, subpoena ad testificandum, and	sentences make clear that non-	enforcement effect, the subpoena
	the power to issue summons,	subpoena duces tecum to alleged violators	compliance with the subpoena	powers of the DTI Secretary
	subpoena ad testificandum and	or witnesses to compel their attendance and	rr	should be complemented with



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	subpoena duces tecum to alleged violators or witnesses to compel	the production of documents in investigations or proceedings before the	authorizes the citation of the respondent by the Regional Trial	the power to enforce. Options that can be considered:
	their attendance and the production of documents in	Bureau.	Court with contempt.	
	investigations or proceedings before the eCommerce Bureau.	A certification duly issued by the Bureau that a respondent to the <i>subpoena ad</i>		 Extend contempt not only to subpoenas but also to orders of the Secretary
	The failure to comply with a subpoena ad testificandum or subpoena duces tecum shall be a ground for the filing of a case for indirect contempt under the Rules of Court with the Regional Trial Court. A certification duly issued by the eCommerce Bureau that a respondent to the subpoena ad testificandum or subpoena duces tecum refuses to comply with the same, despite due notice, shall be sufficient	refuses to comply with the same, despite due notice, shall be sufficient evidence to authorize the Regional Trial Court to cite the respondent with contempt. The Regional Trial Court shall likewise have the authority to issue any such order or relief, including imprisonment, in order to compel compliance with the subpoena ad testificandum and subpoena duces tecum. The Regional Trial Court may, in addition, issue a subpoena ad testificandum and a subpoena duces tecum addressed to the respondents identical to		 Add a power to enforce the orders directly - this can fall within the enforcement asst director of the bureau, who could hire sheriffs. Consider extending the power of the Secretary to direct LGUs, SEC, BIR, SSS and any other gov't agency to revoke any licenses of noncompliant entities
	evidence to authorize the Regional Trial Court to cite the respondent with contempt. The Regional Trial Court shall likewise have the authority to issue any such order or relief, including imprisonment, in order to compel compliance with the subpoena ad testificandum or	the subject of the complaint.		[Recommendation] 1. The Senate version should be revised requiring that the DTI Secretary be given the subpoena powers instead of the Bureau Director as follows:



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	Regional Trial Court may, in			"In the exercise of its powers
	addition, also issue a subpoena			under this Act, the Secretary of
	ad testificandum or subpoena			DTI shall have the power to
	duces tecum addressed to the			issue summons, subpoena ad
	respondents identical to the one			testificandum, and subpoena
	subject of the complaint.			duces tecum to alleged violators
				or witnesses to compel their
				attendance and the production
				of documents in investigations or
				proceedings before the
				Department for violations of this
				Act.
				An unjustified refusal to comply
				with a subpoena is punishable by
				contempt in accordance with the
				same procedures and penalties
				prescribed in the Rules of Court.
				<u>"</u>
				2. Extending contempt to all
				orders of the Secretary risks
				being disproportionate to the
				imposable penalty of
				imprisonment, excessively
				broad, might be subject to
				abuse, and amount to a



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				deprivation of due process especially if it is extended orders made motu proprio. 3. Extending the power of the Secretary to direct LGUs and other agencies to revoke licenses of non-compliant entities also encroaches on the jurisdiction of other agencies over the entities they regulate.
Sec. 10	SEC. 10. Authority to Promulgate Rules and Regulations. — As the focal authority of the National Government for the development of policies and strategies towards the growth of eCommerce, the eCommerce Bureau shall have the authority to promulgate rules and regulations covering areas or activities concerning eCommerce and to impose fines to compel compliance with such rules. The grant of this rulemaking authority to the eCommerce Bureau shall be ancillary to any duly constituted regulatory jurisdiction granted or	Sec. 10. Regulatory Jurisdiction of the DTI. — As the focal authority of the National Government for the development of policies and strategies towards the growth of eCommerce, the DTI shall exercise regulatory jurisdiction over emarketplaces, e-retailers, online merchants, and other digital platforms that sell or allow the sale of exchange of goods, services, or digital content/services, and are purposely availing of the Philippine market. This includes the authority to promulgate rules and regulations covering these activities and to impose fines to compel compliance with such rules. Provided, however, the regulatory or rule-making authority of the DTI shall be	The definition of the DTI's regulatory jurisdiction and rulemaking power under the Senate version is tidier than that of the House version. However, the first sentence, second paragraph of Section 10, particularly the specific reference to DICT, BSP and NPC, may lead to confusion.	Adopt Senate version, with modification. The intent of qualifying the exercise of DTI jurisdiction as ancillary would be better expressed by revising the first sentence as follows: "Provided, however, the regulatory or rule-making authority of the DTI shall be ancillary to any other duly constituted regulatory jurisdiction granted by law to an executive department such as the Department of Information and Communication Technology (DICT) or to an agency such as the Bangko Sentral ng Pilipinas



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	that may be granted to other	ancillary to DICT and/or any duly		or the National Privacy
	government agencies by law,	constituted regulatory jurisdiction granted		Commission."
	including Executive Order No.	to an agency by law, such as the BSP and		
	292, series of 1987, instituting	NPC. Further, the DTI shall defer the		
	the "Administrative Code of	exercise of rule-making or regulatory		
	1987", Republic Act No. 7394,	power to regulatory agencies, unless the		
	otherwise known as the	agency declines to exercise its jurisdiction,		
	"Consumer Act of the	without legal justification or fails to		
	Philippines", Republic Act No.	exercise its jurisdiction within a timely		
	7653, as amended, otherwise	manner.		
	known as "The New Central			
	Bank Act", Republic Act No.			
	8293, as amended, otherwise			
	known as the "Intellectual			
	Property Code of the			
	Philippines", Republic Act No.			
	8799, otherwise known as the			
	"Securities Regulation Code",			
	Republic Act No. 9239,			
	otherwise known as the "Optical			
	Media Act of 2003", Republic			
	Act No. 9593, otherwise known			
	as the "Tourism Act of 2009",			
	Republic Act No. 10173,			
	otherwise known as the "Data			
	Privacy Act of 2012", Republic			
	Act No. 10667, otherwise known			
	as the "Philippine Competition			
	Act", Republic Act No. 11127,			
	otherwise known as "The			



National Payment Systems Act",			
and Republic Act No. 11232, otherwise known as the "Revised Corporation Code".			
The eCommerce Bureau shall defer the exercise of rule-making power conferred by law to the above-mentioned authorized government agencies with regulatory jurisdictions over eCommerce providers or platforms, unless such agencies decline to exercise their jurisdiction or do not act within a timely manner.			
SEC. 11. Registry of Online Business (ROB). — Within a 1 period of one (1) year from the effectivity of this Act, the eCommerce Bureau shall, in coordination with the DICT, establish, manage and maintain a ROB which shall provide consumers access to data and information of registered online business entities for purposes of verifying the validity, existence of and other relevant information	Sec. 11. Online Business Registry (OBR). — Within a period of one (1) year from the effectivity of this Act, the Bureau shall, in coordination with the DICT, establish, manage and maintain an OBR that shall provide government and consumers access to data and information of registered online business entities for purposes of verifying the validity, the existence of and other relevant information pertaining to such business entities. The DTI, in consultation with the DICT.	 Under the Senate version, the purpose of the Online Business Registry is somewhat expanded in that it is also intended to provide government access to the data about online business entities. The SEC and the CDA are also now expressly involved in the development of the rules and regulations for the OBR. 	Adopt Senate version
To Hagre Hojits I Heece Hoil No	The eCommerce Bureau shall defer the exercise of rule-making power conferred by law to the above-mentioned authorized government agencies with regulatory jurisdictions over eCommerce providers or platforms, unless such agencies decline to exercise their jurisdiction or do not act within a timely manner. SEC. 11. Registry of Online Business (ROB). — Within a 1 period of one (1) year from the effectivity of this Act, the eCommerce Bureau shall, in coordination with the DICT, establish, manage and maintain a ROB which shall provide consumers access to data and information of registered online business entities for purposes of verifying the validity, existence	otherwise known as the "Revised Corporation Code". The eCommerce Bureau shall defer the exercise of rule-making power conferred by law to the above-mentioned authorized government agencies with regulatory jurisdictions over eCommerce providers or platforms, unless such agencies decline to exercise their jurisdiction or do not act within a timely manner. SEC. 11. Registry of Online Business (ROB). — Within a 1 period of one (1) year from the effectivity of this Act, the eCommerce Bureau shall, in coordination with the DICT, establish, manage and maintain a ROB which shall provide consumers access to data and information of registered online business entities for purposes of verifying the validity, existence of and other relevant information with the DICT, in consultation with the DICT,	otherwise known as the "Revised Corporation Code". The eCommerce Bureau shall defer the exercise of rule-making power conferred by law to the above-mentioned authorized government agencies with regulatory jurisdictions over eCommerce providers or platforms, unless such agencies decline to exercise their utrisdiction or do not act within a timely manner. SEC. 11. Registry of Online Business Registry (OBR). — Within a period of one (1) year from the effectivity of this Act, the Bureau shall, in coordination with the DICT, establish, manage and maintain a ROB which shall provide consumers access to data and information of registered online business entities for purposes of verifying the validity, existence of and other relevant information of the rules and regulations for the OBR. *Under the Senate version, the purpose of the Online Business Registry is somewhat expanded in that it is also intended to provide government and consumers access to the data about online business entities. *The SEC and the CDA are also now expressly involved in the development of the rules and regulations for the OBR.



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	The DICT, in consultation with the DTI, the National Privacy Commission (NPC), the Philippine Competition Commission (PCC) and other concerned agencies, shall issue the rules and regulations to govern the development, management, operation, and maintenance of the ROB.	the Philippine Competition Commission (PCC), the Securities and Exchange Commission, the Cooperative Development Authority, and other concerned agencies, shall issue the rules and regulations to govern the development, management, operation, and maintenance of the OBR.		
Sec. 12	SEC. 12. Authority to Issue Take Down Order — The Secretary of Trade and Industry, upon due notice and hearing regarding violations of this Act, the Consumer Act of the Philippines, or any other related trade or consumer laws, operating to the grave and irreparable prejudice of a consumer or a rights holder, shall have the power to issue an order directing that a website, webpage, online application, social media account, or other similar platform, be taken down, made inaccessible in the Philippines, or that no entity	Sec. 12. Authority to Issue Take Down Order — By its own initiative or upon petition of a consumer or other concerned party, that the online sale of goods, services, or digital products is violative of this Act, the "Consumer Act of the Philippines", or any other related laws, the DTI Secretary, to abate any further violations, shall, after due notice and hearing, have the power to: (a) Issue an order, directing that a website, webpage, online application, social media account, or other similar platforms, be taken down, made inaccessible in the Philippines, or otherwise be rendered commercially inoperative, to abate any further violations.	 Basis in Senate version for takedown order is that the online sale violates the ITA, Consumer Act, and other related laws. Under House version, the violation need not be related to online selling. The Senate version is more specific in application. Senate version qualifies that for websites with payment portals, only the e-commerce features of the platform (and not the website itself) shall be the subject of the takedown. Under House version, the take-down order may be immediately issued and 	Adopt Senate version with the recommended modification below: Section 12. a. Issue an order, directing that a content or listing on a website, webpage, online application, social media account, or other similar platforms, be taken down, made inaccessible in the Philippines Removal of an entire website, webpage, online application, social media account or other similar platform due to a violating piece of content may amount to a disproportionate



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Sec. No.	shall process any payment to any of those entities, or otherwise be rendered commercially inoperative, in order to abate any further violations. The said provisional take down order shall be directed against the owner or operator of the website, webpage, online application, social media account, as well as duly registered internet service provider, as well as payment gateways or channels. Copies of the order shall likewise be served on other government agencies whose cooperation would be required for the enforcement of the same. The order shall remain in effect for a maximum period of thirty (30) days unless otherwise extended or made permanent by a judicial order or decision.	Provided that for websites, webpage, online applications, or similar platforms with payment portals, only the ecommerce features of the platform shall be the subject of the takedown order; and (b) Issue an advisory on the takedown order of any violating entity to ensure that the latter shall be rendered commercially inoperative. Provided that, the DTI Secretary may immediately issue a provisional take-down order to prevent grave and irreparable injury to the public when the following conditions are present: (a) When the DTI Secretary finds that a good, service, or digital product is imminently injurious, unsafe, or dangerous; or (b) When the seller under investigation has been previously penalized under this section. Whenever the DTI Secretary orders the take-down, recall, ban, or seizure of an illegal product from public online sale or distribution, the seller, distributor,	implemented, even without prior notice and hearing. Under Senate version, prior notice and hearing is required as a general rule before the take-down order may be issued. The immediate ("provisional") takedown order under the Senate version can only be justified if the DTI Secretary finds imminent danger, or if the seller had been previously penalized. However, even under a provisional take-down, the affected seller is entitled to be heard within 48 hours.	restriction on other content which is not violating / not unlawful or on other users of the platform. This might take away business opportunities for micro- and small businesses that violate policy but are not familiar with consumer and other related laws and will be restricted from the platforms. Thus, we urge that instead of removing an entire website, webpage, social media account, and the like, only the violating content be removed, where applicable



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		given an opportunity to be heard within		
		forty- eight (48) hours from the issuance of		
		such provisional order.		
		The take-down order, whether imposed as		
		a penalty or provisionally granted, shall be		
		directed against the e-retailer or online		
		merchant, and a copy shall be furnished to		
		the owner or operator of the e-marketplace		
		or digital platform. Copies of the order shall likewise be served on entities whose		
		cooperation would be required for its		
		enforcement such as but not limited to the		
		duly registered internet service provider		
		involved, related payment gateways, and		
		other government agencies.		
		cuter government agencies.		
		The order shall remain in effect for a		
		maximum period of thirty (30) days unless		
		otherwise extended or made permanent by		
		a judicial order or decision		
Sec. 13	SEC. 13. Cease and Desist	Sec. 13. Cease and Desist Order. — The	The House version provided as basis	Adopt Senate version, with
	Order. — The Secretary of Trade	Secretary of Trade and Industry, upon due	for the CDO, that the online	modification.
	and Industry, upon due notice	notice and hearing, shall have the power to	platform is operating "to the grave	
	and hearing, shall have the	issue an order directing a website,	and irreparable prejudice of a	The Congress may want to
	power to issue an order directing	webpage, online application, social media	consumer or rights holder". The	consider introducing an
	a website, webpage, online	account, or other similar platform	basis under the Senate version is not	intermediate measure – a
	application, social media	operating, in violation of this Act, the	the violation of individual rights, but	compliance order, that the DTI
	account, or other similar	Consumer Act of the Philippines, or any	the violation of marviatal rights, but	Secretary can issue in less
	platform operating to the grave	other applicable trade or consumer		serious cases (such as petty



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	and irreparable prejudice of a consumer or a rights holder, to desist from marketing or offering goods or services that are accessible in the Philippines, and directing that no payments shall be made to any entity which is marketing or offering such goods or services in violation of this Act, the Consumer Act of the Philippines, or any other related trade or consumer laws. The cease and desist order shall remain in effect for a maximum of thirty (30) days unless otherwise extended or made permanent by a judicial order or decision.	protection laws to desist from marketing or offering non-financial goods or services that are accessible in the Philippines. Provided, that the Cease and Desist Order shall not apply to the payment portal connected to the website, webpage, online application, or similar portal of the violating entity. The cease-and-desist order shall remain in effect for a maximum of thirty (30) days unless otherwise extended or made permanent by a judicial order or decision.	the violation of trade and consumer protection laws.	violations of the Code of Conduct)
Sec. 14	SEC. 14. Referral of Complaints. — The eCommerce Bureau shall refer any complaint it receives involving violation of other laws committed in the course of eCommerce activities to the appropriate regulatory authority for action. If the complaint or violation pertains to the violation of the provisions of Republic	Sec. 14. Referral of Complaints. — The Bureau shall refer any complaint it receives involving violations of other laws committed in the course of eCommerce activities to the appropriate regulatory authority for action. If the complaint or violation pertains to a violation of the provisions of Republic Act No. 10175, otherwise known as the "Cybercrime Prevention Act of 2012," the matter shall	Referral of complaints under Senate version is with "law enforcement agencies" (such as PNP, NBI, etc.), and not with the DOJ alone (as it is in the House version)	Adopt Senate version



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	Act No. 10175, otherwise known as the "Cybercrime Prevention Act of 2012", the matter shall be referred to the Department of Justice (DOJ) for appropriate investigation. In cases where appropriate, the DTI may itself initiate the formal complaint with the appropriate regulatory authority or the DOJ. The eCommerce Bureau shall track any such complaint or referral made to other authorities and coordinate with them to ensure that the said matters are duly resolved within a reasonable period.	be referred to law enforcement agencies for an appropriate investigation. In cases where appropriate, the DTI may initiate the formal complaint with the appropriate regulatory authority or the DOJ. The Bureau shall track any such complaint or referral made to other authorities and coordinate with them to ensure that the said matters are duly resolved within a reasonable period.		
Sec. 15	SEC. 15. Qualifications to Engage in eCommerce. — The following are presumed legally authorized to engage in eCommerce in the Philippines in the ordinary course of their trade or business:	Sec. 15. Qualifications to Engage in eCommerce. — The following are presumed legally authorized to engage in eCommerce in the Philippines in the ordinary course of their trade or business: xxx (d) A foreign corporation that is duly licensed by the SEC or a non-resident	 Senate version expressly authorizes non-resident single proprietors registered with the DTI (as opposed to only duly-licensed foreign corporations) to transact business in the Philippines. Senate version requires foreign entities registered with the SEC and single proprietors registered with the 	Adopt Senate version.
	(d) A foreign corporation that is duly licensed by the SEC	single proprietor registered with the DTI to transact business in the Philippines; Provided that all foreign-owned	single-proprietors registered with the DTI to comply with the amended Retail Trade Liberalization Act; it	



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	to transact business in the	partnerships, associations, and corporations	could be pointed out that the	
	Philippines; and	registered with the SEC and single	amended RTLA by itself would have	
		proprietors registered with DTI, shall	already imposed that obligation	
		comply with R.A. 11595, or the amended		
		Retail Trade Liberalization Act; and	Other changes to Sec. 15 are merely	
			stylistic.	
		XXX	,	
		A resident of the Philippines who engages		
	xxx	in abets, or aids in unauthorized		
	AXA	eCommerce activities in the ordinary		
	A resident of the Philippines	course of trade or business shall be subject		
	who engages, abets, or aids in	to any appropriate penalty as may be		
	unauthorized eCommerce	provided by law and shall be held liable in		
	activities in the ordinary course	the same manner as the party engaged in		
	of trade or business shall be	such unauthorized eCommerce activities.		
	subject to any appropriate			
	penalty as may be provided by	A person who is authorized to engage in		
	law and shall in the same manner	eCommerce in the Philippines and who		
	as the party engaged in such	facilitates the sale of goods, digital content,		
	unauthorized eCommerce	or services by one who is not so authorized		
	activities.	is deemed primarily liable for any		
		obligation, damage, or fine, that may arise		
	A person who is authorized to	from the transaction or the digital product.		
	engage in eCommerce in the			
	Philippines and who facilitates	A non-resident of the Philippines who		
	the sale of a digital product or	engage in eCommerce by purposefully		
	service by one who is not so	availing of the Philippine market may not		
	authorized is deemed primarily	evade legal liability in the Philippines by		
	liable for any obligation,	virtue of non-residency or non-registration		



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	damage, or fine, that may arise	and shall be subject to the same obligations		
	from the transaction or from the	and liabilities arising from any transaction		
	digital product.	as those who are authorized to engage in		
	A CAL DIVI	eCommerce in the Philippines.		
	A non-resident of the Philippines			
	who engages in eCommerce by			
	purposefully availing of the Philippine market may not evade			
	legal liability in the Philippines			
	by virtue of non-residency or			
	non-registration, and shall be			
	subject to the same obligations			
	and liabilities arising from any			
	transaction as those who are			
	authorized to engage in			
	eCommerce in the Philippines.			
Sec. 16	SEC. 16. Business Registration.	Sec. 16. Business Registration. —	Style changes only.	Adopt Senate version.
	_			
	(a) To an assume as the formation	(a) To encourage the formation of business		
	(a) To encourage the formation of business enterprises, the	enterprises, the growth and integrated development of the eCommerce market,		
	growth and integrated	and the protection of online consumers, all		
	development of the eCommerce	individuals engaged in eCommerce shall		
	market, and protection of online	register as a business either as a sole		
	consumers, all individuals	proprietor, one-person corporation,		
	engaged in eCommerce shall	partnership, corporation, or cooperative.		
	register as a business either as a			
	sole proprietor, one-person	(b) Consistent with Republic Act No.		
		11032, otherwise known as the "Ease of		



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	corporation, partnership,	Doing Business and Efficient Government		
	corporation, or cooperatives.	Service Delivery Act of 2018," all national		
	,	government agencies and local government		
	(b) Consistent with Republic	units (LGUs) shall make easier and		
	Act No. 11032, otherwise known	available online registration of business		
	as the "Ease of Doing Business	permits and licenses, particularly for those		
	and Efficient Government	engaged in eCommerce.		
	Service Delivery Act of 2018,"	(a) The CEC I CHE and CDA shall		
	all national government agencies	(c) The SEC, LGUs, and CDA shall		
	and local government units (LGUs) shall make available	submit to the Bureau an annual listing of registered enterprises for monitoring and		
	online registration of business	for purposes of maintaining a database of		
	permits and licenses particularly	online merchants and digital platforms.		
	for those engaged in	offine merchants and digital platforms.		
	eCommerce.			
	(c) The SEC, LGUs, and the			
	CDA shall submit to the			
	eCommerce Bureau an annual			
	list of registered enterprises for			
	monitoring and for purposes of			
	maintaining a database of online			
	merchants and eCommerce			
G 15	platform operators.	0 17 0 1 00 1 1 1		
Sec. 17	SEC. 17. Code of Conduct. —	Sec. 17. Code of Conduct. — To build trust	The obligations of digital platforms to	Adopt Senate version.
	To build trust in internet	in internet transactions and to protect and	comply with Philippine competition law are	
	transactions and to protect and uphold the interest of consumers	uphold the interests of consumers at all times, all businesses engaged in	more specifically spelled out (avoiding anti- competitive agreement and abuse of	
	at all times, all businesses	eCommerce are expected to act	dominance practices).	
	engaged in eCommerce are	commerce are expected to act	dominance practices).	
	engaged in econimerce are			



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	expected to act responsibly, consistent with the following principles:	responsibly, consistent with the following principles:		
	xxx (q) Competing fairly with other businesses and adherence to competition principles and all applicable competition laws and regulations, including Republic Act No. 10667, otherwise known as the "Philippine Competition Act", shall ensure the robust development of eCommerce and the economy.	(q) Digital platforms must ensure online supplier protection by avoiding anticompetitive agreements and abuse of dominance practices. Competing fairly with other businesses and adhering to competition principles and all applicable competition laws and regulations, including Republic Act No. 10667, otherwise known as the "Philippine Competition Act," shall ensure the robust development of eCommerce and the economy.		
Sec. 18	SEC. 18. Obligations of eCommerce Platform Operators. — eCommerce platform operators shall have the following obligations: (a) Ensure that any commercial communication shall: (1) Be clearly identifiable as a commercial communication;	Sec. 18. Obligations of E-Marketplaces and other Digital Platforms. — (a) E-Marketplaces and other digital platforms shall ensure their internet transactions shall: (i) Be clearly identifiable as an e-commerce transaction; (ii) Identify the person or persons on whose behalf the e-commerce transaction is made; and	 Senate version expressly requires that sales promotional offers by emarketplaces and digital platforms must have the necessary permit, as applicable, with the appropriate government agency Under Senate version, it is newly required that online merchants must (a) present to platform a valid government ID or business registration details; (b) geographic 	Adopt Senate version with modifications. [Recommendation] 1. We propose adding this blanket provision at the end of Section 18 (Senate version): "The e-marketplaces and other digital platforms' compliance with this section shall be in accordance with its business model, role or level of



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Sec. No.	(2) Clearly identify the person on whose behalf the commercial communication is made; (3) Clearly identify any promotional offer including any discount, premium, or gift, and ensure that any condition which must be met to qualify for it is easily accessible, and presented clearly and unambiguously; and (4) Clearly identify any promotional competition or game and ensure that any condition for participation is easily accessible and presented clearly and unambiguously; (b) Require all online	(iii) Clearly identify any promotional offer including any discount, premium, or gift, and ensure that any condition which must be met to qualify for it is easily accessible, and presented clearly and unambiguously. Sales promotional offers shall have the necessary permit, as applicable, with the appropriate government agency. (b) E-Marketplaces and other digital platforms shall require all online merchants, whether foreign or Filipino, to submit the following, prior to listing with their platforms: (i) Name of the online merchant accompanied by at least one (1) valid government	address where merchant is located (and not just an address for purposes of service of legal processes); (c) mandatory mobile or landline number and email address; (d) if online merchant exercises a regulated profession, mandatory submission of membership details in professional body. • The requirement that the platform/marketplace post general information about the merchant has been revised mostly for style. However, Senate version qualifies that ID cards or registration documents that the merchant submits shall not be published by the platform/marketplace.	Recommendations involvement in the consumer purchasing process." Rationale: Due to the complexity and evolving nature of the e- commerce landscape, it is difficult to have a one-size-fits- all policy solution. Platform types and business models should be differentiated, along with corresponding proportionate regulation, in order to be more effective in spurring the development of dynamic and innovative business models in the digital economy in APAC. Clear differentiation is also recommended for platforms which actually encompass a wide variety of roles: a. There are platforms that
	merchants, prior to the commencement of online	identification card for individuals or business registration documents	 Online sale of regulated goods is now generally prohibited unless 	allow users to post items they want to sell but the
	transactions to submit the following to eCommerce	for juridical entities;	permits/licenses information is submitted and compliance with	transaction is completed outside of those
	platform operators:	(ii) Geographic address where the online merchant is located;	relevant local laws is contractually ensured.	platforms; b. There are also some platforms that are more



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	(1) Name of the online	(iii) Contact details of the online		like virtual shopping
	merchant;	merchant <mark>which must include</mark> a	 The explicit obligation under the 	centers or department
		mobile or landline number and a	House version for platform operators	stores where there are
		valid e-mail address; and	to cooperate with regulators in any	transactions on-platform,
	(2) Registration documents		investigation or resolution of	c. There are a few that also
	of the online merchant from the	(iv) In instances when the online	consumer complaints has been	have warehouses or
	appropriate LGU, the DTI or	merchant exercises a regulated	deleted; this provision was arguably	storage facilities,
	SEC, and the Bureau of Internal	profession, the online merchant	unnecessary.	d. While others are a mix of
	Revenue (BIR);	shall be required to submit details	unineedssau_ye	these models.
		of membership in any professional		
	(3) Geographic address at	body or similar relevant institution		Adopting a one-size fits-all
	which the online merchant may	with which the online merchant is		approach for very diverse
	be served summons or any other	registered or otherwise is a member		platforms creates uncertainty
	judicial processes in its name	of.		and disproportionate
	and behalf;	Expect for the covernment identification		obligations. Moreover, it
	(4) Contact datails of the	Except for the government identification		imposes an undue burden on
	(4) Contact details of the	cards or registration documents mentioned		intermediaries whose primary
	online merchant, such as a	under Section 11(b)(i), the information		business is providing a platform
	mobile or landline number, and a	required under this paragraph shall be		for discovery, where e- commerce activities are limited
	valid electronic mail address, which makes it possible to	published or posted on the e-commerce platforms for transparency, unless the e-		to nothing more than facilitating
	immediately and easily contact	marketplace or e-commerce platform		communication between sellers
	and communicate with the online	establishes means to facilitate		and users, providing a venue for
	merchant in a direct and	communication between online merchants		sellers to promote their listings,
	effective manner; and	and consumers or provides a link to the		where payment and shipping are
	creetive manner, and	OBR on their platform.		completed off-platform.
	(5) Details of any	Objection planoring		completed on-platform.
	professional body or similar	(c) E-Marketplaces and e-commerce digital		2. We recommend that the
	institution with which the online	platforms are mandated to maintain a list of		submission of the list of all
	merchant is registered, in	all online merchants registered under their		online merchants



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	instances when the online	platform, which shall be regularly verified,		to DTI be deleted (Sec. 18.c)
	merchant exercises a regulated	as determined by the Bureau. This list shall		since this is not in line with
	profession;	be submitted to the Bureau and updated		international data privacy best
		regularly.		practices on proportionality and
	(c) Maintain a file of all online			data minimization. For
	merchants registered under their	(d) E-Marketplaces and e-commerce		consideration – platforms to
	platform containing the	digital platforms shall not allow the sale of		share available and relevant
	information provided by online	regulated goods such as but not limited to		online merchants' information
	merchants in paragraph (b) of	chemicals, food, and drugs without		to regulator / law enforcement
	this Section;	requiring them to provide their permits and		upon valid legal request.
		license information, and contractually		Moreover, since (1) the SEC,
	(d) Publish at a conspicuous	obligating their compliance with sale		LGUs, and CDA are required
	part on their website, webpage,	procedures and limitations, and other		submit to the Bureau an annual
	social media account, or other	relevant conditions for the sale as may be		listing of registered enterprises,
	similar platform, the following	imposed by any law or local government		(2) the Bureau is mandated to
	general information:	regulation.		manage and maintain an OBR
				that shall provide government
	(1) Name of the online	(e) Provide relevant Cross-Border		and consumers access to data
	merchant;	eCommerce data and information to the		and information of registered
		Bureau of Customs, as may be required, to		online business entities and (3)
	(2) Registration documents	ensure effective border protection, subject		platforms are already required
	of the online merchant from the	to the provisions of the Data Privacy Act of		to provide a link to the OBR, the
	appropriate LGU, the DTI or	2012.		requirement for platforms to
	SEC, and the BIR;			also provide a list is deemed
				redundant.
	(3) Geographic address at			
	which the online merchant may			
	be served summons or any other			3. We also recommends the
	judicial processes in its name			deletion of Section 18(e) in the
	and behalf;			Senate version. Platforms which



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				are not involved in the purchase
	(4) Contact details of the			and post-purchase stages of an e-
	online merchant, a mobile or			commerce transaction should
	landline number, or a valid			not be required to provide
	electronic mail address, which			relevant Cross-Border
	make it possible to immediately			commerce data and information
	and easily contact and			to the Bureau of Customs for the
	communicate with the online			simple reason that they do not
	merchant and communicate in a			possess such data. Moreover, the
	direct and effective manner,			instances of when the BOC can
	unless the eCommerce online			request for data and the data
	platform establishes means to			requested must be specified, in
	facilitate communication			accordance with the DPA's
	between online merchants and			proportionality principle.
	consumers; and			
	(5) Details of any			
	professional body or similar			
	institution with which the online			
	merchant is registered, in			
	instances when the online			
	merchant exercises a regulated			
	profession;			
	(e) Submit to the Bureau a			
	list of all online merchants			
	registered under their platform.			
	When an eCommerce platform			
	operator discovers that an			
	onboarded online merchant has			



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	not obtained registration documents from the relevant regulatory agency, it shall report such fact to the Bureau within fifteen (15) days from discovery thereof. (f) Cooperate with regulators, in accordance with existing laws and regulations, in any investigation, or resolution of consumer complaints.			
Sec. 19	None	Sec.19. Obligations of Online Delivery Service Platforms Online delivery service platforms shall exercise due diligence and reasonable care over the goods transported by them. The consumer shall file the appropriate civil action for damages on account of the platform's failure to exercise the required diligence and care within two (2) years from the transaction	• Senate version integrates provisions that also govern online delivery service platforms (which had been the subject of an earlier separate bill from the ITA that was filed in 2020 in the House)	Adopt Senate version
Sec. 20 (former Sec. 19)	SEC. 19. Internet Transactions Involving Consumers. — An online merchant of goods shall exercise the following responsibilities:	Sec. 20. Obligations of E-Retailers and Online Merchants. — An e-retailer or online merchant of goods, services, or digital products, as defined under this Act, shall exercise the following responsibilities:	The Senate version generally reframes the provision (mostly to the effect of style only) as obligations of e-retailers and merchants.	Adopt Senate version



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			Senate version requires that if the	
	(a) Deliver or cause the	(a) Ensure that the goods are received	retailer/merchant provides digital	
	delivery of goods to the	by the online consumer:	products, it shall ensure that the	
	consumer, ensuring that the		product has the qualities and	
	following are complied with:	(i) In the same condition, type,	performance features, in relation to	
		quantity, and quality as described and	functionality, compatibility,	
	(1) The goods are of the	stated and, in applicable circumstances,	interoperability, accessibility,	
	description, type, quantity, and	possess the functionality, compatibility,	continuity, and security, which are	
	quality, and possess the	interoperability, and other features required	standard and normal for a digital	
	functionality, compatibility,	by the sales contract, and are fit for the		
	interoperability and other	purpose for which they were intended by	product of the same type as	
	features, as required by the sales	their nature;	advertised or described. House	
	contract. The online merchant	(ii) In the same condition, type,	version did not distinguish digital	
	must show a digital sample or	quantity, and quality of a sample, picture,	products.	
	model of the goods to the	or model of the goods shown by the e-		
	consumer and the goods possess	retailer or online merchant upon request of	 The specific liabilities of an online 	
	the quality of and correspond to	the online consumer, or of additional	merchant as spelled out in Section	
	the description of the sample or	descriptions or specifications provided by	19(b) of the House version have been	
	model; possess the qualities and	the e-retailer or online merchant upon	deleted in the Senate version.	
	performance features, including	inquiries made by the online consumer;		
	in relation to functionality,	and (iii) It must also be fit for the particular	The Senate version newly obligates	
	compatibility, interoperability,	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	the retailer/merchant, if the	
	accessibility, continuity, and	purpose for which the online consumer	transaction involves a digital	
	security, normal for digital	requires them, as communicated to the e- retailer or online merchant at the time of	platform that offers a service, to	
	content or digital services of the same type and of which the	the perfection of the contract, and which	ensure the completion of the service	
	consumer may reasonably	the e- retailer or online merchant has	in accordance with the contract. This	
	expect; fit for any particular	accepted;		
	purpose for which the consumer	accepted,	would, for example, repose	
	requires them and which the		responsibility on the part of a	
	requires them and which the		merchant relying on an online	



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	consumer made known to the online merchant at the time of the conclusion of the contract, and which the online merchant	(b) All the goods shall: (i) Be delivered along with the	logistics provider to deliver the product, to ensure such delivery by the logistics provider.	
	has accepted; and possess the qualities and performance capabilities indicated in any pre- contractual statement which	accessories installation inclusions, any user manual, or other instructions as advertised or described, if applicable, with the relevant	• Senate version explicitly obligates retailer/merchant to comply with Data Privacy Act.	
	forms an integral part of the contract. (2) All goods shall:	information stated in the packaging, printed or written in Filipino and/or English; and	• Senate version explicitly requires online delivery service platforms to register their consumers with valid proof of identity, email/mobile	
	(i) Be delivered along with the accessories including packaging, installation instructions or other instruction as the consumer may expect to receive; and	(ii) Possess qualities and performance capabilities, including functionality, compatibility, and interoperability, that are	 Senate version expressly requires retailer/merchants to issue invoices/receipt. 	
	(ii) Possess qualities and performance capabilities which are normal in goods of the same type and which the consumer	standard and normal in goods of the same type, which the consumer may expect given its nature and considering any public statement or testimonial	Senate version expressly requires retailers/merchants to have a complaints redress mechanism.	
	may expect given the nature of the goods and taking into account any public statement made by or on behalf of the online merchant or other persons	made by or on behalf of the e-retailer, online merchant, or other persons in earlier links of the chain of	Other changes to the provision are matters of style.	



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	in earlier links of the chain of	transactions, including the		
	transactions, including the	producer, unless the e-		
	producer, unless the online	retailer or online merchant		
	merchant shows that: the online	shows that:		
	merchant was not, and could not	1) 77		
	reasonably have been aware of	1) The e-retailer		
	the statement in question; by the	or online merchant		
	time of conclusion of the	was not, and could		
	contract, the statement had been	not have been,		
	corrected; or the decision to buy	reasonably aware of the statement in		
	the goods could not have been			
	influenced by the statement.	question; 2) By the time		
		of the conclusion of		
		the contract, the		
		statement had		
		already been		
		corrected; or		
		3) The decision		
		to buy the goods		
		could not have been		
	(b) Be liable for any lack of	influenced by the		
	conformity with the contract	statement.		
	which exists at the time when:			
		(c) Where the e-retailer or online merchant		
	(1) The consumer or a	is a digital product provider, it shall ensure		
	person acting on behalf of the	that the digital product has the qualities and		
	has acquired the physical	performance features, in relation to		
	possession of the goods, or when	functionality, compatibility,		
	the goods are handed over to the	interoperability, accessibility, continuity,		



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	carrier chosen by the consumer,	and security, which are standard and		
	and that carrier was not	normal for a digital product of the same		
	proffered by the online merchant	type as advertised or described.		
	or where the online merchant			
	proposes no means of carriage;	(d) Where the contract provides that		
		the digital product is to be supplied or		
	(2) The goods have been	made accessible to the online consumer		
	installed by the online merchant	over a period of time, the e-retailer or		
	or under the online merchant's	online merchant may modify the digital		
	responsibility. The time at which	product beyond what is necessary for its		
	the installation has been	maintenance, if the following conditions		
	completed shall be considered	are met:		
	the time when the consumer			
	acquires physical possession of			
	the goods;	(i) The contract allows for, and		
		provides a valid reason for, such a		
	(3) The goods have been	modification; (ii) Such a modification is made		
	installed by the consumer in accordance with the online	(ii) Such a modification is made without additional cost to the		
	merchant's installation	consumer; and		
	instructions. The expiration of a	(iii) The online consumer is		
	reasonable period for	informed in a clear and		
	installation, which shall not be	comprehensible manner of the		
	more than thirty	modification.		
	(30) days, shall be considered	mounication.		
	the time when the consumer	(e) Where the transaction involves a		
	acquires the physical possession	digital platform that offers a performance		
	of the goods.	of a service, the e-retailer or online		
		merchant shall ensure the completion of		



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	(4) The goods are incorrectly	the same in accordance with the contract		
	installed. Any lack of conformity	and as advertised.		
	resulting from the correct			
	installation is regarded as lack of	(f) An e-retailer or an online merchant		
	conformity with the contract of	that operates its own digital platform shall:		
	the goods if:			
		(i) Publish on its homepage the		
	(i) The goods were installed	following:		
	by the online merchant or under	1) Name of the e-retailer or online		
	the online merchant's	merchant;		
	responsibility; and			
		2) Geographic address where the e-		
	(ii) The goods, intended to	retailer or online merchant is located; and		
	be installed by the consumer,	2) Contact data its of the contact to a continuous		
	were installed by the consumer and the correct installation was	3) Contact details of the e-retailer or online		
		merchant, which must include a mobile or landline number and a valid e-mail address		
	due to a shortcoming in the installation instructions.	to ensure direct and efficient		
	installation instructions.	communication with consumers.		
	(c) Where the contract	communication with consumers.		
	provides that the digital content	The foregoing shall be submitted to the		
	or digital service is to be	Bureau and must be accompanied by at		
	supplied or made accessible to	least two (2) government identification		
	the consumer over a period of	cards or registration documents as valid		
	time, the online merchant may	proof of identity.		
	modify the digital content or			
	digital service beyond what is			
	necessary to maintain the digital			
	content or digital service in			



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conformity with, the contract, if	(ii) Take the necessary precautions to		
the following conditions are met:	protect the data privacy of consumers, at		
(1) The contract allows, and			
a modification;	The second secon		
the consumer; and			
	· ·		
	issuances by the NPC."		
1			
modification.			
	· · · · · · · · · · · · · · · · · · ·		
(d) Where the online			
	number.		
<u> </u>	(h) E retailers or online merchants		
2 0			
<u> </u>			
-			
nomepage me ronowing.			
(1) Name of the online	as a paper invoice of receipt.		
	(i) E-retailers and online merchants shall		
The chart,			
	conformity with, the contract, if the following conditions are met:	conformity with, the contract, if the following conditions are met: (1) The contract allows, and provides a valid reason for, such a modification; (2) Such a modification is made without additional cost to the consumer; and (3) The consumer is informed in a clear and comprehensible manner of the modification. (4) Where the online merchant operates its own website, webpage, social media account, or any other similar platform, it shall publish on its homepage the following: (5) Take the necessary precautions to protect the data privacy of consumers, at all times, in accordance with the Republic Act No. 10173, otherwise known as the "Data Privacy Act of 2012," and comply with the minimum information security standards set by the eCommerce bureau and other issuances of relevant government agencies. For the avoidance of doubt, e-retailers and online merchants, including individuals and firms, shall be covered by the provisions of the Data Privacy Act and issuances by the NPC." (g) Where the e-retailer or online merchant is an online delivery service platform, it shall require its consumers to register by showing valid proof of identity, and an e-mail address or mobile phone number. (h) E-retailers or online merchants shall issue paper or electronic invoices or receipt shall have the same legal effect as a paper invoice or receipt.	conformity with, the contract, if the following conditions are met: (1) The contract allows, and provides a valid reason for, such a modification; (2) Such a modification is made without additional cost to the consumer; and (3) The consumer is informed in a clear and comprehensible manner of the modification. (3) Where the online merchant operates its own website, webpage, social media account, or any other similar platform, it shall publish on its homepage the following: (1) Name of the online merchant; (i) E-retailers and online merchants shall (ii) E-retailers and online merchants shall



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	(2) Registration documents	redress mechanism for handling complaints		
	of the online the appropriate	from their clients.		
	LGU, the DTI or SEC, the BIR,			
	and other appropriate regulatory	Any agreement between the e-retailer or		
	authorities;	online merchant and the online consumer is		
		valid only if, at the time of the conclusion		
	(3) Geographic address at	of the contract, the online		
	which the online merchant may	consumer has knowledge of the specific		
	be served summons or any other	condition of the goods, services, or digital		
	judicial processes in its name	products and has expressly accepted such		
	and behalf;	condition.		
	(4) Contact details of the			
	online merchant, a mobile or			
	landline number, and a valid electronic mail address, which			
	makes it possible to immediately			
	and easily contact and			
	communicate with the online			
	merchant and communicate in a			
	direct and effective manner; and			
	direct and effective manner, and			
	(5) Details of any			
	professional body or similar			
	institution with which the online			
	merchant is registered, in			
	instances when the online			
	merchant exercises a regulated			
	profession.			



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Sec. 21 (former Sec. 20)	Any agreement is valid only if, at the time of the conclusion of the contract, the consumer has knowledge of the specific condition of the goods and the consumer has expressly accepted this specific condition when concluding the contract. SEC. 20. Right to Redress by Online Merchants. — Where the online merchant is liable to the consumer because of a lack of conformity with the contract resulting from an act or omission by a person in earlier links of the chain of transactions, the online merchant is entitled to pursue remedies against the person or persons liable in the chain of transactions. The person against whom the online merchant may pursue remedies and the relevant actions	Sec. 21. Rights and Obligations of Online Consumers. When the online merchant is liable to the consumer because of a lack of conformity with the contract, the consumer may pursue any of the following remedies: (a) Repair or replacement of products within 30 days and without charge in case of a defect, malfunction, or failure to conform with the warranty. This may be extended by conditions that are beyond the control of the online	 Section 20 (now Sec. 21) is reframed to establish rights and obligations of online consumers, rather than confining itself exclusively to those instances when an online merchant may pursue remedies against the consumer. The ambiguous language of the first paragraph of Section 20 has been deleted. Online merchant is entitled to return of the replaced good if replacement was exercised. 	Adopt Senate version. Senate version is more definite as to when the failure of repair/replacement entitles the consumer to pursue remedies against the merchant. The alternative remedies of repair/replacement/refund/ reduction are also more clearly defined in the Senate version.
	remedies and the relevant actions and conditions to exercise must be in accordance with the following:		was exercised.	



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	(a) Repairs must be completed and replacements delivered within a reasonable time and without any significant inconvenience to the consumer, taking into account the nature of the goods and the purpose for which the consumer acquired the goods;	seven (7) days nor more than one hundred eighty (180) days; (b) Replacement without charge of the product or part, as the case may be, where after reasonable attempts to remedy the defect or malfunction, the product continues to manifest the same;		
	A proportionate reduction of the price or the termination of the contract, including restitution of the price, in the following instances: (1) A repair or replacement is impossible or unlawful; (2) The online merchant has not completed repair or replacement within a reasonable time; (3) A repair or replacement may cause significant inconvenience to the consumer; or (4) The online merchant has	 (c) Refund of the amount paid in case the product or similar item is no longer available; (d) A proportionate reduction of the price if the consumer chooses to keep the good or digital product despite the lack of conformity with the contract, or the termination of the contract with restitution of the price, in the following instances: 		
	declared, or it is equally clear from the circumstances that the online merchant may not deliver the goods in conformity with the contract within a reasonable time;	(i). When repair or replacement is impossible or unlawful;(ii) The online merchant has not completed repair or		



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	(c) The consumer is entitled to	replacement within a		
	withhold the payment of any	reasonable time;		
	outstanding part of the price,			
	until the online merchant has	(iii) When repair or		
	brought the goods into	replacement may cause		
	conformity with the contract;	significant inconvenience to		
	(d) The consumer is not entitled	the consumer; or		
	to a remedy to the extent that the			
	consumer has contributed to the	(iv) When the online merchant		
	lack of conformity with the	has declared, or it is equally		
	contract or its effects;	clear from the circumstances,		
	(e) Where the online merchant	that the online merchant may		
	remedies the lack of conformity	not bring the goods or digital		
	with the contract by	product into conformity with		
	replacement, the online merchant	the contract within a		
	may take back the replaced	reasonable time;		
	goods at the online merchant's			
	expense unless the parties have	(v) When applicable, the		
	agreed otherwise after the lack	consumer is entitled to		
	of conformity with the contract	withhold the payment of any		
	has been brought to the online	outstanding part of the		
	merchant's attention by the	purchase price until the online		
	consumer;	merchant has brought the		
	(f) Where the consumer had	goods or digital product into		
	installed the goods in a manner	conformity with the contract;		
	consistent with their nature and	() 771		
	purpose, before the lack of	(vi) The consumer is not		
	conformity with the contract	entitled to a remedy to the		
	became apparent, the cost for the	extent that the consumer has		
	removal of the non-conforming	contributed to any ambiguity		



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	goods and the installation of	or lack of conformity with the		
	replacement goods, and all	contract or its effects;		
	associated costs shall be for the			
	account of the online merchant;	(vii) When the online		
	(g) In case of goods that do not	merchant remedies the lack of		
	conform to the contract, the	conformity with the contract		
	consumer is not liable to pay for	by replacement, the online		
	using the non-conforming goods	merchant is entitled to the		
	prior to its replacement;	return of the replaced goods or		
	(h) The consumer may choose	digital products at the online		
	between repair and replacement	merchant's expense, unless		
	unless the option chosen is	otherwise agreed upon by the		
	impossible, unlawful or, imposes	parties;		
	costs upon the online merchant			
	that is disproportionate, taking	(viii) When the consumer has		
	into account all circumstances,	installed the goods or digital		
	including:	products in a manner		
	(1) The value of the goods, if the	consistent with their nature and		
	goods conformed to the contract;	purpose before the lack of		
	(2) The significance of the lack	conformity with the contract		
	or conformity with the contract;	becomes apparent, the costs for		
	and	the removal of the non-		
	(3) Whether the alternative	conforming goods or digital		
	remedy may be completed	products, the installation of the		
	without significant	replacement, and all associated		
	inconvenience to the consumer.	costs shall be for the account		
		of the online merchant;		
	The reduction of price should be			
	proportionate to the decrease in	(ix) In case of goods or digital		
	the value of the goods which	products that do not conform		



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
	were received by the consumer compared to the value of the goods if it were in conformity with the contract.	with the contract, the consumer is not liable to pay for the use of the non-conforming goods or digital products prior to their replacement; and (x) The consumer may exercise the alternative choice between repair or replacement of the purchased good or digital product, unless such a choice is impossible, in which case the consumer may choose to terminate the contract and return the item, and the online merchant shall refund the full amount paid by the consumer.		
Sec. 22	None	Sec. 22. Obligations of Consumers of Online Delivery Services. – It shall be unlawful for consumers of online delivery services to: (a) Cancel confirmed orders for the delivery of food or grocery items when the said items have already been paid for by, or are already in the possession of the online delivery partner or delivery service, or are	• Senate version adds provisions on when delivery carriers may be held liable for failure to care for the goods transported by them, and instances of unlawful behavior of consumers defined to protect the rights of delivery carriers.	Adopt Senate version



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Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report) otherwise in transit to the consumer, unless: (i) The consumer uses credit card services as a means for the payment of the service, and the payment will still be credited notwithstanding the cancellation; (ii) The consumer remits the reimbursement and payment to the online delivery partner as a pre-condition for the cancellation of the order; or (iii) The delivery of ordered food or grocery items will be or was delayed for at least one (1) hour from the expected time of arrival due to the fault or negligence of	Similar counterpart provisions had been found in the ITA version that passed the House in 2021, but were not included in the current House version.	Recommendations
		the online delivery partner (b) Place an order under the name of another person, unless the latter consented to the same, or placing an order using a fictitious name and/or address; (c) Use the personal information of another person such as, but not limited to, name, address, and contact number when registering in online delivery service platforms; or		



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
		(d) Unreasonably shame, demean, embarrass, or humiliate online delivery partners. The consumer may invoke as a defense of good faith, a well-founded belief that the online delivery partner had committed a crime or caused civil injury towards the consumer.		
Sec. 23	SEC. 23. Right to Terminate the Contract. — If the goods delivered do not conform to the contract, the consumer may exercise the right to terminate the contract by giving notice to the online merchant. Where the lack of conformity relates to only some of the goods delivered under the contract, the consumer may terminate the contract only in relation to the non-conforming good and any other goods which was acquired as an accessory to it. Where the consumer terminates a contract as a whole or in relation to some of the goods delivered:	Sec. 23. Right to Terminate the Contract. — If the goods delivered do not conform to the contract, the consumer may exercise the right to terminate the contract by giving notice to the online merchant, e-retailer, and the e-marketplace, and returning the goods received. Where the lack of conformity relates to only some of the goods delivered under the contract, the consumer may terminate the contract only in relation to the non-conforming good and any other goods which were acquired as an accessory to it. Where the consumer terminates a contract as a whole or in relation to some of the goods delivered: (a) The online merchant shall reimburse to the consumer the price paid without undue delay and in any event not later than	 In the Senate version, the 14-day period from which the merchant must reimburse the consumer due to contract termination starts to run only after the merchant has completed the inspection of the nonconforming good, and not just upon receipt of notice. The Senate version requires the consumer to return the goods to the merchant upon acceptance by the merchant of the reason for the return. In the House version, the return of the goods reckons from the receipt of the reimbursement from the online seller. 	Adopt Senate version.



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	(a) The online merchant shall	fourteen (14) days from receipt of the		
	reimburse to the consumer the	notice and completion of inspection of the		
	price paid without undue delay	non-conforming goods;		
	and in any event not later than			
	fourteen (14) days from receipt	(b) Upon acceptance by the online		
	of the notice;	merchant of the consumer's reason for		
		return, the consumer shall return, at the		
	(b) Upon receipt of the	online merchant's expense, the goods		
	reimbursement from the online	without undue delay and in any event not		
	merchant, the consumer shall	later than fourteen (14) days from the		
	return, at the online merchant's	receipt of the online merchant's notice,		
	expense, the goods without	provided that the online merchant may		
	undue delay and in any event not	waive this requirement at any time;		
	later than fourteen (14) days			
	from the receipt of the	(c) Where the goods cannot be returned		
	reimbursement;	because of destruction or loss caused by		
		the negligence of the consumer, the		
	Where the goods cannot be	consumer shall pay to the online merchant		
	returned because of destruction	the monetary value which the non-		
	or loss caused by the negligence	conforming goods would have had at the		
	of the consumer, the consumer	date when the return was to be made if they		
	shall pay to the online merchant	had been kept by the consumer without		
	the monetary value which the	destruction or loss until that date, unless		
	non-conforming goods would	the destruction or loss has been caused by a		
	have had at the date when the	lack of conformity with the goods with the		
	return was to be made if they	contract, within fourteen (14) days from		
	had been kept by the consumer	receipt of reimbursement;		
	without destruction or loss until			
	that date, unless the destruction	(d) The consumer shall pay for a decrease		
	or loss has been caused by a lack	in the value of the goods only to the extent		



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
Sec. No.	of conformity with the goods with the contract, within fourteen (14) days from receipt of reimbursement; and (d) The consumer shall pay for a decrease in the value of the goods only to the extent that the decrease in value exceeds depreciation through regular use. The payment for decrease in value shall not exceed the price paid for the goods. SEC. 24. Damages. — The online merchant is liable for	that the decrease in value exceeds depreciation through regular use. The payment for the decrease in value shall not exceed the price paid for the goods. Sec. 24. Damages. — The online merchant is liable for damages to the consumer due	• The Senate version makes clear that the award of damages to the	Adopt Senate version. The mechanism for awarding
	damages to the consumer due to the lack of conformity with the contract of the goods. The consumer may claim damages within two (2) years from the relevant time of establishing conformity. No damages may be recovered by virtue of this Act after the lapse of four (4) years from the time the conformity has been established.	to the lack of conformity with the contract of the goods. The consumer may claim damages by filing a case before the regular court within two (2) years from the relevant time of establishing conformity. The right of damages under this Section is without prejudice to the liabilities for damages under the Civil Code, the Consumer Act, and other existing laws.	 consumer from the merchant is through an action filed with the courts, and not with the DTI. While the House version imposed a final cap on recovery of damages after 4 years, this has been deleted in the Senate version. The only cap in the Senate version is that the action is filed within 2 years. Considering the pace of cases before the courts, it is realistic that a complaint filed within the 2 year period would not 	damages is clearer.



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
			yet have been resolved by the lapse of 4 years.	
Sec. 25	SEC. 25. Online Dispute Resolution. — The DTI shall develop an online dispute resolution (ODR) platform which is a single point of entry for consumers, online merchants, and eCommerce platform operators seeking out-of-court resolution of disputes. Where an eCommerce platform operator does not have an internal dispute resolution mechanism, all complaints through an ODR against an eCommerce platform operator shall be accompanied by proof that internal dispute resolutions were exhausted. (a) The ODR shall be an interactive website which may be accessed electronically and free of charge. The DTI, through the eCommerce Bureau, shall be responsible for its operation, including its maintenance,	Sec. 25. Online Dispute Resolution. — The DTI shall develop an online dispute resolution (ODR) platform which is a point of entry for consumers, online merchants, and digital platforms seeking out-of-court resolution of disputes. Where a digital platform does not have an internal dispute resolution mechanism, all complaints through an ODR against the digital platform shall be accompanied by proof that internal dispute resolutions were exhausted. (a) The ODR shall be an interactive website, which may be accessed electronically and will serve as a low-cost method for redress. The DTI, through the Bureau, shall be responsible for its operation, including its maintenance, funding, and data security. The ODR platform must be user-friendly and must adopt the twin principles of "privacy by design" and "design for all," where the privacy of its users is respected, and the	 While the House version provides that the ODR shall be free of charge, the Senate version defines it as a "low-cost method for redress" The Senate version creates a "Consumer Network" involving agencies that have consumer protection mandates and designates LGUs as consumer dispute resolution contact points. There is no such formally established network in the House version, nor a role for LGUs in such network. Senate version requires platforms/retailers to provide electronic links to the ODR platforms not just on websites but also social media pages. 	Adopt Senate version. The Senate version is explicit in touting that ODR be used in resolving consumer disputes.



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
	funding and data security. The	ODR platform is accessible and usable by		
	ODR platform must be user-	all users.		
	friendly and must adopt the twin			
	principles of "privacy by design"	(b) The DTI shall lead in the establishment		
	and "design for all", where the	of the Consumer Network, a network of		
	privacy of its users is respected,	national government agencies that have		
	and the ODR platform is	consumer protection mandates and of local		
	accessible and usable by all	government units which shall serve as		
	users.	consumer dispute resolution contact points.		
		The Consumer Network shall be headed by		
	(b) The DTI shall establish a	the Secretary of the DTI, who may appoint		
	network of ODR contact points	an alternate.		
	from, among others, the agencies			
	involved in consumer complaints	(c) Each agency shall designate an		
	specified in Republic Act No.	office/bureau that shall serve as its ODR		
	7394, otherwise known as the	contact point and communicate its name		
	"Consumer Act of the	and contact details to the DTI. The DTI		
	Philippines," which includes the	Secretary, as head of the Consumer		
	Fair Trade Enforcement Bureau	Network, shall confer responsibility to the		
	of the DTI, the Department of	ODR contact points for ensuring that		
	Agriculture, the Department of	timely and competent support is provided		
	Tourism (DOT), and the	for the resolution of disputes relating to		
	Department of Health. The NPC	complaints submitted through the ODR		
	and the Intellectual Property	platform.		
	Office of the Philippines			
	(IPOPHIL) shall also form part	(d) The ODR platform shall have the		
	of the ODR network.	following functions:		
	(c) Each agency shall designate	(i) Provide an electronic form to		
	one ODR contact point and	registered users through which		



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
	communicate its name and	alternative dispute resolution		
	contact details to the DTI. The	(ADR) entities shall process ODR.		
	head of agency shall confer			
	responsibility to the ODR	(ii) Provide a mechanism that		
	contact points in ensuring that	allows the parties to provide		
	timely and competent support is	feedback on the use of the ODR		
	provided to the resolution of	platform and on the ADR entity		
	disputes relating to complaints	that handles their dispute; and		
	submitted through the ODR			
	platform.	(iii) Advocate for the use of the		
		ODR in resolving consumer		
	(d) The ODR platform shall have	disputes.		
	the following functions:			
		(e) The DTI shall ensure that the		
	(1) Provide an electronic	information on the website is accurate, up-		
	form by means of which	to-date, and provided in a clear,		
	alternative dispute resolution (ADR) entities	understandable, and accessible way.		
	shall transmit the	(f) Government and private sector entities		
	information;	that provide ADR services and are		
		competent to deal with disputes shall be		
	(2) Provide a feedback	linked to the ODR platform.		
	system which allows the			
	parties to express their	(g) Digital platforms and e-retailers shall		
	views on the functioning	provide on the homepage of their websites		
	of the ODR platform and	and social media pages an electronic link to		
	on the ADR entity which	the ODR platform. That link shall be easily		
	handles their dispute; and	accessible to consumers.		



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
	(3) Make publicly	(h) The DTI, in consultation with other		
	available general	concerned agencies, shall issue the		
	information on ADR as a	implementing rules and regulations on the		
	means of out-of-court	development, management, operations, and		
	dispute resolution and	maintenance of the ODR platform.		
	information on ADR			
	entities which are competent to deal with			
	disputes.			
	disputes.			
	(e) The DTI shall ensure that the			
	information in the website is			
	accurate, up to date and provided			
	in a clear, understandable and			
	accessible way			
	(f) Government and private			
	sector entities which provide ADR services which are			
	competent to deal with disputes			
	shall be registered electronically			
	with the ODR platform.			
	With the OBIT plantoffin.			
	(g) Digital platforms and online			
	retailers shall provide on their			
	websites an electronic link to the			
	DTI ODR platform on their			
	homepage. That link shall be			
	easily accessible to consumers.			



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
	(h) The DTI, in consultation with other concerned agencies, shall issue the implementing rules and regulations on the development, management, operations, and maintenance of the ODR platform.			
Sec. 26	SEC. 26. Limited Liability of eCommerce Platform Operators. (a) eCommerce platform operators shall be solidarily liable with an online merchant to the consumer only to the extent of civil damages suffered by the consumer as a direct result of the transaction, without prejudice to liabilities that may incur under the circumstances described hereunder or the provisions of other existing laws. (b) The eCommerce platform operators shall, for civil or administrative indemnity, be held liable with an online merchant only under the following instances:	SEC. 26. Liability of e-marketplaces and other digital platforms — (a) Digital platforms/e-marketplaces shall be subsidiarily liable with an online merchant to the consumer only to the extent of damages suffered by the consumer as a direct result of the transaction, without prejudice to liabilities that may incur under the next succeeding paragraph or the provisions of other existing laws. The DTI shall prescribe the rules implementing this provision to allow for a speedy and effective remedy to the public. (b) Digital platforms/e-marketplaces shall, for civil or administrative indemnity under this Act or under existing laws, be held liable with an online merchant only under any of the following instances:	 Under the Senate version, marketplaces/platforms are only subsidiarily liable with an online merchant for damages suffered by the consumer; the consumer must first pursue the claim for damages against the merchant before they could pursue against the marketplace/platforms. In contrast, the liability of platform operators under the House version is solidary with the online merchant – the consumer may elect to pursue damages directly against the platform without running after the merchant. The instances a platform/marketplace may be liable for damages against the consumer 	Adopt Senate version. However, delete "or under existing laws" so as not to unduly carve out a unique exception for platforms/marketplaces on their potential liability under the Civil Code that is not otherwise enjoyed by other individuals/entities.



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	 (1) If the eCommerce platform operator fails to exercise ordinary diligence in complying with its obligations under Section 18 hereof, resulting to loss or damage to the consumer; (2) If the identity of the online merchant and the eCommerce platform operator are the same; (3) If the eCommerce platform operator fails, after notice, to act expeditiously to remove, or disable access to goods or services appearing on their platform that they know or should have known to be not compliant with law, or otherwise infringes on intellectual property rights; (4) If the eCommerce platform operator permits an online merchant, not otherwise authorized to do business in the Philippines, to offer its goods and services for sale, resulting to loss or damage to the consumer. 	(i) If the digital platform/e-marketplace fails to exercise ordinary diligence in complying with its obligations under Section 18 hereof, resulting in loss or damage to the consumer; (ii) If the identity of the online merchant and the digital platform/e-marketplace are the same; (iii) If the digital platform/e-marketplace fails, after notice, to act expeditiously to remove, or disable access to goods or services appearing on their platform that they know or should have known to be not compliant with the law, or otherwise infringes on intellectual property rights; (iv) If the digital platform/e-marketplace permits an online merchant, not otherwise authorized to do business in the Philippines, to offer its goods and services for sale, resulting in loss or damage to the consumer.	are the same in the Senate and House versions, with the exception being the subsidiary liability regime in the Senate version. • The Senate version states that platforms/marketplaces shall be liable for civil or administrative indemnity "under this [ITA] or under existing laws" should the enumerated causes for subsidiary liability exist. The House version does not refer to "under existing laws"; the inclusion of that phrase might be interpreted as a revision of the Civil Code/Consumer Act regime to the benefit of a platform/marketplace.	



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
Sec. 27	SEC. 27. Digital Payments. —	Sec. 28. Digital Payments. — The DTI and	The Senate version dispenses with the	Adopt Senate version.
	eCommerce platform operators	the BSP, in collaboration with other	House requirement for platform	
	and online merchants shall issue	government agencies, shall develop	operators/online merchants to issue receipts	
	the appropriate paper or	frameworks to incentivize the use of digital	or invoices, or the qualification that an	
	electronic invoices or receipts	payments and promote their education and	electronic invoice or receipt has the same	
	for all sales in accordance with	adoption among businesses and consumers.	legal effect as a physical invoice or receipt.	
	relevant internal revenue laws	The DTI, in consultation with the BSP and		
	and regulations. An electronic	other relevant financial regulators, shall		
	invoice or receipt shall have the	issue rules and regulations to implement		
	same legal effect as a physical	Sections 12 and 13 of this Act.		
	invoice or receipt.			
	The DTI, through the			
	eCommerce Bureau, shall, in			
	coordination with the Bangko			
	Sentral ng Pilipinas (BSP), the			
	BIR, the Bureau of Customs, the			
	DOJ, the Philippine National			
	Police, the DICT, and the NTC,			
	issue rules and regulations to			
	modernize and streamline the			
	regulatory framework and			
	encourage the adoption of			
	electronic payment systems by			
	the citizenry. The DTI shall also			
	develop guidelines to protect			
	merchants and consumers			
	covering the various digital			
	payment solutions.			



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N.A.	SEC. 28. Enforcement of Rights and Remedies. — Without prejudice to existing remedies provided under other laws, the enforcement of the rights arid remedies established under this Chapter shall be through the following means: (a) If involving complaints by a consumer where no damages are sought, the complaint shall be treated as a consumer complaint with the DTI pursuant to Title V, Chapter III of Republic Act No. 7394, otherwise known as the "Consumer Act of the Philippines"; (b) If involving a claim for damages, the injured party shall seek recovery by filing a civil action with the appropriate trial	None None	The House version had clarified that ITA complaints with no claims for damages would be treated as consumer complaints under the Consumer Act, while claims for damages would be treated as civil actions before the courts. This language has been deleted in the Senate version. The deletion would still lead to the treatment of claims for damages as civil actions, but consumer complaints under the ITA with no prayer for damages will be treated as consumer complaints under the Consumer Act.	Adopt House version, for consistency with Consumer Act.
G 20	court.	G 20 P 1:		
Sec. 29 (former Sec. 30)	SEC. 30. Penalties. — (a) Online merchants who fail to register either as a sole proprietor, one-person corporation, partnership,	Sec. 29. <i>Penalties</i> . — (a) Any e-marketplace, e -retailer or online merchant, or e-commerce digital platform found guilty of any deceptive, unfair, or unconscionable sales act or practice as	 Senate version imposes a new penalty on marketplaces, retailers, merchants or platforms, for deceptive, unfair, or unconscionable sales acts as defined under the 	Adopt Senate version with modifications. Penalty regime in Senate version is clearer and more responsive to the overall concerns that necessitate the



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
	corporation, or cooperative, shall	provided for under Republic Act No. 7394	Consumer Act that are done to the	enactment of the ITA in the first
	be punished with a fine	or the "Consumer Act of the Philippines"	internet; there was no such penalty	place.
	equivalent to one hundred	done through the internet, shall be	in the House version. The	
	percent (100%) of the amount of	subjected to a take-down order under	corresponding penalties in the Senate	We respectfully recommend that
	the digital goods offered or sold	Section 12 of this Act. Moreover, it shall	version include a take-down order	the following language be added
	based on the market price as	also be punished with a fine equivalent to	and a fine based on the value of the	to the end of Sec 29:
	determined by the Bureau,	one hundred percent (100%) up to ten	goods sold. Patently deceptive and	
	including confiscation of the	thousand percent (10,000%) of the amount	unconscionable acts are subject to an	"Provided, that digital platforms
	goods as advertised;	of the goods, digital content/service offered	additional fine.	shall not be held liable for their
		or sold based on the market price as	additional line.	reliance in good faith on the
	(b) eCommerce platform	determined by the Bureau. Those found		accuracy, authenticity, and
	operator and online merchants	guilty of patently deceptive and	Senate version introduces a new	veracity of an online merchant's
	found guilty of violating Section	unconscionable acts under R.A.7394 shall	penalty on marketplaces, retailers,	representations, warranties, or
	18, or Section 19 (d) of this Act	be imposed an additional fine ranging from	merchants or platforms, for selling	submitted registration documents
	shall be punished with a fine not	ten thousand pesos (P10,000) to one	illegal or imminently injurious,	when such information or
	less than Five hundred thousand	million pesos (P1,000,000).	unsafe, or dangerous goods, services,	documents are later proved to be
	pesos (PhP 500,000.00) but not		or digital products. There is no such	inaccurate, false or untrue,
	more than Five million pesos	(b) Any e-marketplace, e-retailer, online	penalty in the House version. The	Provided further, That, digital
	(PhP 5,000,000.00) or the	merchant, or e-commerce digital platform	penalties involve a take-down order,	platform operators can show
	revocation of their licenses, or	that sells, illegal or imminently injurious,	and a fine that increases in range	evidence of good faith and that
	both, at the discretion of the	unsafe, or dangerous goods, services, or	depending on repeat offenses.	reasonable effort were exerted to
	courts.	digital products shall be subject to a take-	depending on repeat orienses.	ascertain the accuracy and
		down order under Section 12 of this Act. It	The Courte warrier immedee a fine or	reliability of the documents or
	(c) Ride hailing service partner	shall also be punished with:	• The Senate version imposes a fine on	information submitted by such
	found guilty of violating Section		platforms/retailers/merchants who	online merchant or e-retailer."
	21 of this Act shall be punished	(i) A fine ranging from Fifty	refuse to provide the alternative	
	with a fine of up to Five hundred	Thousand Pesos (PhP50,000.00) to	remedies to a consumer (i.e.,	Rationale:
	thousand pesos (PhP	One Hundred Fifty Thousand pesos	replacement, refund) that is based on	To ensure the consistency of
	500,000.00) or the revocation of	(PhP150,000.00) for the first offense.	the market price of the goods	application of good faith defense



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	their licenses, or both, at the	(ii) A fine ranging from One	involved. This penalty is not found	
	discretion of the courts.	Hundred Fifty Thousand Pesos	in the House version.	
		(PhP150,000.00) to Five Hundred		
	(d) Consumers found guilty of	Thousand Pesos (PhP500,000.00)	 In the Senate version, the fines 	
	violating Section 22 (a) of this	for the second offense.	imposed on platforms, retailers and	
	Act shall be punished with a fine	(iii) A fine ranging from Five	merchants for violating Obligations	
	of up to Fifty thousand pesos	Hundred Thousand Pesos	of E-Marketplaces and Other Digital	
	(PhP 50,000.00) plus one	(PhP500,000.00) to One Million Five Hundred Thousand Pesos	Platforms (Sec. 18) and the specific	
	hundred percent (100%) of the amount advanced by the ride	(PhP1,500,000.00) for the third and	obligations of an e-retailer or	
	hailing service partner, or both,	subsequent offenses.	merchant operating their own	
	at the discretion of the courts.	subsequent offenses.	platform under Section 19(f) have	
	at the discretion of the courts.	(c) Digital platforms, e-retailers and online	been altered as compared to the	
	The application of these	merchants found guilty of violating Section	House version. The fines are now	
	penalties shall be without	18 and Section 19 (f) of this Act shall be	based on the market price amount of	
	prejudice to the liability of the	punished with a fine equivalent to one	the goods/services offered or sold,	
	offending party under other laws	hundred percent (100%) up to ten thousand	rather than the fixed monetary	
	or regulations.	percent (10,000%) of the amount of the	amounts in the House version.	
		goods, digital content/service offered or		
		sold based on the market price as	The fines in the Senate version	
		determined by the Bureau, including	imposed on consumers of online	
		confiscation of the goods as advertised, or	delivery services are now based on	
		the revocation of their licenses, or both, at	the market price of goods, rather	
		the discretion of the courts or the	than the fixed amount provided in	
		concerned agency.	the House version.	
		(d) Any e-retailer or online merchant who	the House version.	
		shall willfully or unreasonably refuse to	In the Senate version, the online	
		provide the remedies under Section 20 (a),	merchant who fails to register as a	
		shall be subjected to a take-down order		
		shall be sabjected to a take down order	sole proprietor, partnership,	



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		under Section 12 of this Act, and be punished with a fine equivalent to one hundred percent (100%) up to ten thousand percent (10,000%) of the market price of goods, digital content/service involved, as determined by the Bureau, in addition to the payment of the actual value of the goods or digital products involved. (e) Any person who shall violate Section 20 (c) of this Act, shall be punished with a fine equivalent to one hundred percent (100%) up to ten thousand percent (10,000%) of the market price of goods, digital content/service involved, as determined by the Bureau without prejudice to any other available remedies under existing laws. Further, an online merchant who violated any of the abovementioned acts while purposely availing the Philippine market and failed to register either as a sole proprietor, partnership, corporation, or cooperative, or has failed to give notice to the eCommerce Bureau under Section 5 of this Act, shall be imposed a fine based on the table of penalties under existing laws, issuances, rules and regulations by relevant agencies.	corporation or cooperative is now based on a table of penalties to be promulgated in the future, rather than the market price of the digital goods that they offer or sell. • The Senate version newly empowers the DTI to determine a schedule of fines that take into account the gravity of the offense, the size, scope and role of the business, and the need for effective protection and deterrence; however, the DTI is limited to recommending such schedule to concerned agencies for implementation.	



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
		The application of these penalties shall be without prejudice to the liability of the offending party under other laws or regulations. The DTI shall determine a schedule of fines that takes into account the gravity of the offense, the size, scope, and role of the business, and the need for effective protection and deterrence, and shall recommend the same to concerned agencies for implementation.		
Sec. 31 (former Sec. 32)	SEC. 32. Implementing Rules and Regulations. — The Secretary of Trade and Industry shall, in consultation with the DICT, the BSP, the DOT, the Land Transportation Franchising and Regulatory Board (LTFRB), the Optical Media Board (OMB), the IPOPHIL, and other relevant government agencies and stakeholders, develop and issue the implementing rules and regulations of this Act.	Sec. 31. Implementing rules and regulations. — The Secretary of Trade and Industry, as may be necessary, shall develop and issue the implementing rules and regulations of this Act, in consultation with the relevant government agencies, and private sector stakeholders specifically in consonance with the following: a. Consumer-to-consumer transaction Sec. 3(e); b. Regulatory Jurisdiction of the DTI (Sec. 10); In coordination with agencies under Republic Act No. 7394, otherwise known as the "Consumer Act of the Philippines", Republic Act No. 7653, as amended, otherwise known as "The New Central Bank Act", Republic Act No. 8293, as	The Senate version imposes a 120 working day period for the DTI to develop the implementing guidelines; however the effectivity of the ITA is not dependent on the issuance of such guidelines.	Adopt Senate version. It identifies several specific provisions of the ITA that must be addressed in the implementing rules, rather than limiting itself to a general grant of authority for the promulgation of implementing rules.



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
		amended, otherwise known as the		
		"Intellectual Property Code of the		
		Philippines", Republic Act No. 8799,		
		otherwise known as the "Securities		
		Regulation Code", Republic Act No. 9239,		
		otherwise known as the "Optical Media		
		Act of 2003", Republic Act No. 9593,		
		otherwise known as the "Tourism Act of		
		2009", Republic Act No. 10173, otherwise		
		known as the "Data Privacy Act of 2012",		
		Republic Act No. 10667, otherwise known		
		as the "Philippine Competition Act",		
		Republic Act No. 11127, otherwise known		
		as "The National Payment Systems Act",		
		and Republic Act No. 11232, otherwise		
		known as the "Revised Corporation Code",		
		Republic act 11765 otherwise known as the		
		Philippine Financial Products and Services		
		Consumer Protection Act"		
		c. Online Business Registry (Sec. 11);		
		d. Business Registration (Sec. 16);		
		e. Liability of e-marketplaces and other		
		digital platforms (Sec. 26);		
		f. Digital Payments (Sec. 27); and		
		g. eCommerce Philippine Trustmark (Sec.		
		28).		
		Within one hundred twenty (120) working		
		days from the effectivity of this Act, the		
		Secretary of Trade and Industry, in		



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
	SEC. 33. Transitory Provisions. — To ensure the continued implementation of programs to promote eCommerce, the current eCommerce Division shall continue to exercise its functions until such time that the organizational structure and personnel of the Bureau have been determined and approved.	coordination with other concerned agencies, shall develop and issue the abovementioned circulars prescribing guidelines to effectively implement the Act. However, failure to promulgate the necessary circulars and/or guidelines shall not prevent the effectivity and implementation of this Act. Sec. 32 Transitory Provisions— (a) To ensure the continued implementation of programs to promote eCommerce, the current eCommerce Division shall continue to exercise its functions until such time that the organizational structure and personnel of the Bureau have been determined and approved. All affected officers and personnel of the eCommerce Division shall be absorbed by the Bureau without demotion in rank or diminution of salaries, benefits, and other privileges. In order to afford affected online merchants, e-retailers, and digital platforms time to comply with the provisions provided herein, there shall be a transitory period of twelve (12) months from the effectivity of this act; Provided, that during the said twelve (12) month period, the DTI through the E-Commerce Bureau shall	The Senate version introduces a transition period of 12 months from the effectivity of this Act to allow affected merchants, retailers and platforms from complying with the ITA. There is no such transition period in the House version.	Adopt Senate version. Transition period allows for wider dissemination of the new regime under the ITA and affords maximum opportunity for compliance.



Sec. No.	House Version (HB No. 04)	Senate Version (Committee Report)	Comments	Recommendations
		undertake an advocacy program to inform		
		the general public of the provisions of this		
		Act.		!